

1 **TITLE:** From the European Medicines Agency to Project Orbis: New activities and
2 challenges to facilitate UK Oncology Drug Approval following Brexit

3
4 **Authors:**

5
6 **Mark P. Lythgoe MBBS¹, Jonathan Krell PhD¹, Mark Bower* PhD², Ravindhi
7 Murphy PhD^{1,7}, John Marriott* PhD³, Sarah P Blagden* PhD⁴, Ajay Aggawal MD
8 PhD^{5,6}, Richard Sullivan* MD PhD⁵**

9
10 *indicates Professor

11
12
13 **Affiliations:**

14
15 ¹ Department of Surgery and Cancer, Imperial College London, Hammersmith Hospital,
16 London, UK

17
18 ²Department of Oncology and National Centre for HIV Malignancy, Chelsea and
19 Westminster Hospital, London, UK

20
21 ³ School of Pharmacy, Institute of Clinical Sciences, College of Medical and Dental
22 Sciences, University of Birmingham, Birmingham, UK

23
24 ⁴ Department of Oncology, University of Oxford, Oxford, UK

25
26 ⁵ Institute of Cancer Policy, School of Cancer Sciences, King's College London, London,
27 UK

28
29 ⁶ Department of Health Services Research and Policy, London School of Hygiene and
30 Tropical Medicine, UK

31
32 ⁷ Drug Development, Cancer Research UK, 2 Redman Place, London, UK

33
34 **Corresponding Authors:**

35
36 **Mark P. Lythgoe, MBBS**
37 **Imperial College London**
38 **Hammersmith Hospital Campus**
39 **Du Cane Road, London, UK, W12 0HS**
40 **(+44) 0208-7589-511**
41 M.Lythgoe@imperial.ac.uk

42
43 **Word Count: 4994**

44 **Tables: 3**

45 **Figure: 1**

46

47 **Summary**

48 The departure of the UK from the European Union (EU) and affiliated European
49 regulatory bodies on the 31st December 2020, including the European Medicines
50 Agency, (EMA), has resulted in the Medicines and Healthcare products Regulatory
51 Agency (MHRA) becoming an independent national regulator. This has required a
52 fundamental transformation of the UK drug regulatory landscape, creating both
53 opportunities and challenges for future oncology drug development. New UK
54 pharmaceutical policy has sought to establish the UK as an attractive market for drug
55 development and regulatory review, by offering expedited review pathways coupled to
56 strong collaborative relations with other leading international medicines regulators,
57 outside of Europe. Oncology is a key global therapy area for both drug development
58 and regulatory approval, and the UK government has been keen to demonstrate
59 regulatory innovation and international collaboration in the approval of new cancer
60 medicines. In this review, we examine the new UK regulatory frameworks, policies,
61 and global collaborations affecting new oncology drug approvals following departure
62 from the EU. We explore some of the challenges which may lie ahead as the UK forges
63 ahead with new and independent regulatory review and approval processes for the
64 next generation of cancer medicines.

65

66

67 **MANUSCRIPT:**

68

69 **1. INTRODUCTION**

70

71 The United Kingdom (UK) formally left the European Union (EU) on 31st January 2020
72 (Brexit). Following a short transition period, ending on 31st December 2020, the UK
73 withdrew from participating EU institutions, including the European Medicines Agency
74 (EMA), leaving the Medicines and Healthcare products Regulatory Agency (MHRA) as
75 the UK's standalone medicine and medical device regulator. The departure from the EU
76 has necessitated significant healthcare reform in the UK. New government policy has
77 consistently focused on transforming the UK into a 'life sciences superpower', capitalising
78 on the UK's strong science base and previous track record in delivering timely innovations
79 (e.g. COVID-19 vaccines)^{1,2}. A central tenet of these new policies is establishing the UK
80 as an attractive market for new drug development by forging greater international
81 collaboration, beyond the EU, and offering expedited regulatory review³. Effective and
82 efficient medicine regulation by the MHRA is fundamental for realising this ambition, and
83 new oncology drug approvals are at the forefront of this.

84

85 All medicine regulation in the UK had been subject to European Law since 1973.
86 However, following the outcome of the EU membership referendum in 2016, the UK has
87 become a designated 'third country' (outside EU and European Economic Community)
88 with EU pharmaceutical law ceasing to apply, except for Northern Ireland (NI) which under
89 the Ireland/Northern Ireland protocol continues under EU jurisdiction⁴. To replace EU
90 pharmaceutical law, the UK has enacted the Medicines and Medical Device (MMD) Act
91 to regulate human medicines, veterinary medicines and medical devices⁵. MMD has
92 provided a crucial step towards forging an independent regulatory landscape and new
93 pharmaceutical policies following Brexit⁶.

94

95 Decoupling of the MHRA from the EMA infrastructure has presented both significant
96 opportunities and challenges for medicines review in the UK. A key focus of new UK
97 pharmaceutical policy is accelerating regulatory review and drug approval. To enable this,
98 the MHRA has launched multiple new marketing authorization application (MAA)

99 assessment routes (outlined in **table 1**), and is fostering greater collaboration (see **table**
100 **2**) with other international regulators (e.g. Project Orbis) outside the EU to accelerate the
101 regulatory review of new medicines, whilst retaining full independence in all approval
102 decisions⁷. Expedited approval of the next generation of new cancer medicines is viewed
103 as a key pillar of this new policy^{8,9}. However, despite the rhetoric around the potential
104 benefits this may afford for cancer patients, significant challenges in terms of ensuring
105 appropriate access and reimbursement remain.

106
107 This policy review focuses on new UK medicines regulatory frameworks, global
108 collaborations and policies affecting new oncology drug approvals in place following
109 the departure from the EU. We explore the potential opportunities and challenges of
110 these new frameworks for cancer medicines, as the UK forges ahead with new
111 independent regulatory review and approval processes.

112

113 **2. Forging Greater International Collaboration**

114
115 One of the first steps taken by the MHRA following the end of the UK-EU transition period
116 was joining Project Orbis and commencing work-sharing with the ACCESS Consortium
117 (AC)^{8,10}. Both collaborations (**table 2**) bring together the most powerful and influential
118 global medicine regulators (e.g., FDA, Health Canada), with the goal of evaluating new
119 drugs concurrently to expedite multi-geographic approval. Project Orbis has a remit
120 limited to oncology therapies, but the AC review can assess marketing authorization
121 applications in any therapeutic area(s), although oncology has been the previously
122 dominant area.

123

124 **2.1 Project Orbis**

125
126 This global collaborative program launched by the US Food and Drug Administration
127 (FDA) Oncology Centre of Excellence in May 2019 aims to speed up patient access to
128 new cancer medicines, both in the USA and internationally, through a framework of
129 parallel regulatory submission and review^{11,12}. Previously, the FDA would typically

130 receive new oncology drug applications first, with other national regulators waiting months
131 (or years) before MAAs are submitted¹³⁻¹⁶. To facilitate faster international access, the
132 FDA works alongside other selected regulators in the evaluation of new oncology
133 therapies, permitting a collaborative review. The FDA is the principal partner for all
134 reviews, with evidence that it typically reaches a regulatory decision before other partners,
135 however a central credo remains that each regulator retains full independence regarding
136 regulatory decision-making and is not obliged, in principle, to follow decisions made by
137 other partners^{11,17}.

138
139 Currently there are seven global regulatory Project Orbis partners from the UK, Australia,
140 Canada, Singapore, Switzerland, Brazil and Israel^{8,11,12}. Participation of the FDA and at
141 least one other regulatory partner is necessary for review via this pathway. Selection of
142 medicines is determined by the FDA, however, other partners may propose drugs for
143 inclusion. The submission type determines the degree of potential collaboration between
144 the FDA and Project Orbis Partner(s) (**table 2**). Type A (regular Orbis), concurrent or
145 near-concurrent (within 30-days) MAA submission to regulators, and Type B (modified
146 Orbis), delay between 30-days to 3 months of MAA submission between FDA and partner
147 agency, both permit concurrent review, though Type A permits maximal collaboration and
148 the possibility of concurrent regulatory action. Type C (Written report only Orbis)
149 submissions, occurring only after the FDA has taken definitive regulatory action, is
150 restricted to the sharing of completed regulatory documents from the FDA only. New
151 oncology medicines must meet eligibility for the FDA expedited approval program, Priority
152 Review, to be considered for Project Orbis¹². This framework shortens FDA review time
153 to 6 months from the standard 10 months and is designed for drugs which treat serious
154 conditions and/or offer significant improvement, although not explicitly defined, in
155 effectiveness or safety over existing care¹⁸. The MHRA specifies that for inclusion in
156 Project Orbis, MAAs must meet the qualifying criteria for the Innovative Licensing and
157 Access Pathway⁸.

158
159 In the first year of activity (preceding MHRA participation) Project Orbis supported 60 new
160 oncology MAAs, resulting in 38 new oncology therapy approvals across partner

161 countries¹¹. In the first year of MHRA participation, 6 new oncology drugs/indications
162 have been approved in the UK via this pathway, with a similar trend for 2022¹⁷. The most
163 frequent submission category has been Type B (8 submissions) followed by Type A (7
164 submissions) and Type C (6 submissions). The first MAA to be approved was the
165 supplementary indication for osimertinib (May 2021) as adjuvant treatment for epidermal
166 growth factor receptor mutated non-small cell lung cancer (NSCLC)^{19,20}. The first new
167 drug (initial indication) approved was sotorasib (September 2021) for 2nd line treatment of
168 KRAS G12C-mutated metastatic NSCLC²¹. Both approvals preceded EMA market
169 authorization, and each manufacturer reached agreements with National Health Service
170 (NHS) England to permit patients access prior to formal National Institute for Health and
171 Care Excellence (NICE) review^{22,23}. The next UK approval was for sacituzumab govitecan
172 in breast cancer, however despite UK regulatory approval, a reimbursement agreement
173 was not initially reached²⁴. All new cancer drugs reviewed by Project Orbis were approved
174 by the UK before the EU, by a median of 3 months, but after the FDA had approved them
175 (median 5 month delay).

176

177 **2.2 ACCESS Consortium**

178

179 The ACCESS Consortium (AC) predates Project Orbis by 12 years and is a coalition of
180 medium-sized 'like-minded' regulatory authorities working together to '*provide faster
181 access to safe, effective and high-quality medicines*'²⁵. The original consortium was
182 formed in 2007 and has expanded to include regulators from Australia, Canada,
183 Singapore, Switzerland and the UK, now representing a collective population of 150
184 million people²⁵.

185 The AC is committed to maximising collaboration by aligning regulatory approaches and
186 facilitating simultaneous review to provide more timely access to new medicines, across
187 all therapeutic areas. Echoing Project Orbis, each regulator makes its own decisions and
188 is not bound to those of others¹⁰. New MAAs must be submitted simultaneously to at least
189 two AC members²⁶. Work-sharing concludes at the end of the MAA evaluation phase, as
190 each regulator will progress independently towards making a final determination^{10,26}. This

191 model of work-sharing is being reviewed by other national regulators to see if it is an
192 exemplar for sharing resources across regions.

193 The AC has been active in supporting the regulatory approval of new cancer medicines,
194 however all pre-date MHRA participation^{7,27}. Currently, only one new non-oncology
195 medicine (faricimab) has been approved in the UK via this route. This compares to 11
196 new cancer drugs/indications approved by Project Orbis, suggesting this latter pathway
197 will be the dominant collaborative route for new cancer drug approvals in the UK¹⁷.

198

199 **3. Faster Drug Approval Routes**

200
201 Project Orbis and the ACCESS consortium, reflect new UK policy, accelerated by Brexit,
202 to establish itself as a priority country for new medicine approval for drug developers by
203 offering accelerated routes for regulatory review and market authorization³. Initially the
204 MHRA has maintained pre-Brexit levels of regulatory support in key areas, by echoing
205 EMA regulatory practices and putting 'reliance' procedures in place²³. However, greater
206 focus is now being placed on new regulatory pathways (**Table 1**), such as the Innovative
207 Licensing and Access Pathway, accelerated assessment and rolling reviews, with the
208 goal of achieving faster regulatory review²⁸⁻³⁰. The UK now has a complex, interlocking
209 set of procedures and pathways germane to oncology (reviewed below).

210
211 **3.1 'Reliance' Procedures**

212
213 Post-Brexit, the MHRA has developed 'reliance routes' permitting a shortened
214 assessment procedure for new medicines appraised by EU centralised, decentralised,
215 and mutual recognition procedures³¹. In these situations, the MHRA relies on analysis
216 and decisions by the EMA to approve new medicines. Regulatory reliance, a principle
217 supported by the World Health Organisation (WHO) to improve the availability globally of
218 new medicines, between the MHRA and the EMA could significantly mitigate the potential
219 impact of Brexit in the approval of new cancer medicines and beyond. Therefore, the
220 MHRA has put two independent reliance pathways (**table 1**) in place, the EC Decision
221 Reliance Procedure (ECDRP) for drugs approved by central EU review and the
222 Decentralised and Mutual Recognition Reliance Procedure (MRDCRP) for drugs
223 approved in EU member states through decentralised and mutual recognition
224 procedures^{31,32}.

225
226 **3.2 Conditional Marketing Authorizations**

227
228 The MHRA has also introduced a Conditional Marketing Authorisation (CMA) pathway for
229 new drugs³³. This framework maintains continuity with the EMA framework (**table 1**) of

230 the same name and is intended for new therapies which address significant ‘unmet
231 medical needs’, such as serious or life-threatening diseases where no satisfactory
232 treatments exist³⁴. Drugs must demonstrate preliminary evidence judged to be ‘highly
233 significant’, with comprehensive clinical data permitting full regulatory approval not yet
234 available but likely to be soon³³. CMAs are valid for one-year and renewable annually or
235 when clinical benefit is determined. Parallels have been drawn between CMA and FDA
236 Accelerated Approval (AA) pathways, as both permit earlier regulatory approval on
237 preliminary results and require further confirmatory clinical evidence to be converted to
238 standard approval at a later timepoint³⁵. However, there are some notable differences.
239 AA is granted on the basis of effect on a “surrogate end point that is reasonably likely to
240 predict clinical benefit’, most typically Overall Response Rate (ORR), whilst CMAs rely on
241 a ‘benefit/risk assessment’ based on less comprehensive clinical data than normally
242 required, where the benefit of immediate availability outweighs the risk inherent in the fact
243 that additional data is required. CMAs have a narrower focus, being restricted to initial
244 MAAs only, unlike AA which can be used for both initial and supplementary MAAs,
245 partially accounts for higher usage of FDA AA compared to EMA and MHRA CMAs³⁵.
246 The first CMA to be granted in the UK was for tepotinib in NSCLC, notably this was also
247 approved by Project Orbis demonstrating the overlapping functionality of different new
248 regulatory pathways.¹⁷.

249
250 In parallel the MHRA has maintained the existing EMA scheme for market authorization
251 under ‘exceptional circumstances’, for a small number of medicines where
252 comprehensive data cannot be provided, because the condition is rare, or collection of
253 information is not possible or unethical³³. This scheme will maintain the same eligibility
254 criteria as the EMA, considering other regulators decisions, but with the MHRA making
255 the final determination.

256

257 **3.3 Innovative Licensing and Access Pathway**

258

259 A new regulatory pathway, called the Innovative Licensing and Access Pathway (ILAP)
260 was launched in January 2021 with the aim of accelerating the time-to-market for

261 innovative medicines, facilitating earlier patient access²⁸. Core design elements were
262 inspired by the success of the Research to Access Pathway for Investigational Drugs for
263 COVID-19 (RAPID C-19), which provided prompt access to life-saving treatments (e.g.
264 tocilizumab) during the pandemic ³⁶. The ILAP is open to both commercial and non-
265 commercial (e.g. academic) sponsors, and aims to streamline patient access to safe,
266 financially sustainable and innovative medicines, allowing drug developers end-to-end
267 integrated regulatory support, from preclinical development to market authorization
268 (**figure 1**). ILAP designation is uniquely applied to a specific molecule or therapy, rather
269 than an indication, allowing developers an opportunity to glean early regulatory insight
270 into clinical positioning and probable approval success. Criteria (**table 3**) include
271 demonstrating the medicinal product has the 'potential to offer benefits to patients,
272 including proposed improved efficacy and safety, and contribution to patient care or
273 quality of life'. Therefore the ILAP pathway may afford an opportunity to incorporate
274 patient reported outcomes (PROs) and value-based frameworks, such as the European
275 Society for Medical Oncology Magnitude of Clinical Benefit Scale (ESMO-MCBS) to help
276 discriminate new medicinal products associated with clinically relevant benefits from
277 those which offer only marginal improvements over existing treatments^{37,38}. Furthermore,
278 this pathway features early access to key stakeholders beyond the regulator, including
279 patient advocacy organisation, allowing the 'patient voice' to be embedded in the
280 regulatory process, and health technology assessment (HTA) bodies^{28,39}. Earlier
281 engagement of NICE, or other HTA organisation, aims to 'smooth the journey' through
282 clinical trials to the NHS²⁸.

283
284 The first step in the ILAP is developing an 'Innovation Passport' (IP) ²⁸. Sponsors,
285 particularly at an early stage of drug development, will explore with the MHRA to
286 determine if their Investigational Medicinal Product (IMP) qualifies for ILAP/IP
287 designation. If granted, the developer and MHRA will create a 'Targeted Development
288 Profile (TPD), similar to the WHO 'Target Product Profiles', this will provide a 'product-
289 specific roadmap' with the goal of achieving early regulatory approval and patient
290 access^{40,41}. The TDP offers access to specialist toolkits which can be utilised to ensure

291 development is efficient and ‘regulation and access ready’. ILAP designation is also a
292 mandatory stipulation for oncology drugs to be reviewed via Project Orbis⁸.

293
294 The first ILAP/IP designation was granted to belzutifan in February 2021 for the treatment
295 of Von Hippel-Lindau disease-associated tumours⁴². This received UK market
296 authorization only 15-months later (May 2022), demonstrating how this pathway can
297 expedite approval. Furthermore, belzutifan was also approved via Project Orbis,
298 demonstrating the compatibility, and acceptance, of this pathway by other global
299 regulators⁴³. The MHRA does not currently publish information on therapies granted
300 ILAP/IP review status, however reports receiving 5-6 IP applications monthly, with 41
301 ILAP/IP designations granted out of 71 applications received during 2021⁴⁴. The highest
302 proportion of applications are for new oncology drugs, therefore this pathway is likely to
303 be highly significant for new cancer medicines.

304

305 **3.4 Other Key Regulatory Review Pathways**

306

307 **Accelerated Assessment;** In January 2021, the MHRA developed a new accelerated
308 assessment route offering a 150-day assessment timeline focused on accelerating
309 regulatory approval of new medicines³⁰. This program shares similarities with the EMA
310 Accelerated Assessment and FDA Priority Review pathways which also offers a reduced
311 review timeframe^{18,45}. However, compared to the EMA pathway, this regulatory route is
312 broader in scope, with less restrictive eligibility, being considered for ‘all high-quality new
313 MAAs’³⁰.

314 **Rolling Review (RR);** A new pathway, set up in January 2021, which permits quality,
315 non-clinical or clinical data to be submitted and reviewed in increments as it becomes
316 available. This route is intended to streamline the development of novel medicines by
317 offering periodic regulatory interactions, minimising risk of failure during regulatory
318 assessments. It can be used for any therapy area and can operate independently or
319 synergistically with other regulatory frameworks (e.g. ILAP). Other regulators offer similar

320 processes, but typically with limited focus. For example, the FDA offers ‘Real-Time
321 Oncology Reviews (RTOR)’ which facilitates review of new cancer medicines⁴⁶.

322 **Early Access to Medicines Scheme (EAMS)**; This scheme, initially launched in 2014,
323 permits early patient access to IMPs nearing the end of clinical development in areas of
324 high unmet medical need when a major advantage over existing therapies is
325 demonstrated ^{28,47}. EAMS bridges the gap between an IMP completing positive clinical
326 trials and becoming a UK authorised medicine and differs from the ILAP, which is focused
327 on development (**table 1**) rather than access. EAMS has provided early access to
328 numerous oncology drugs, for example, facilitating access to pembrolizumab for >500
329 patients with advanced melanoma before regulatory approval. The MHRA has expressed
330 a desire to develop this pathway further, increasing the scope of activity.

331 **3.5 Northern Ireland MHRA Authorised Route**

332
333 The protocol on Ireland/Northern Ireland forms part of the Brexit agreement that
334 established the UK’s withdrawal terms from the EU^{48,49}. EU pharmaceutical law now only
335 applies to the UK in respect of NI. This ties NI to EMA regulatory determinations, with the
336 rest of the UK following MHRA decisions. In March 2020, the divergence in regulatory
337 framework became a significant flashpoint in the impact of Brexit on NI, when the MHRA
338 approved osimertinib as adjuvant therapy in NSCLC before the EMA⁵⁰. Highlighting how
339 every time a new drug is approved in the UK, it will not automatically mean it is approved
340 and available for use in NI.

341
342 Following discussions between the EU and UK regarding the NI protocol, the European
343 Commission has put forward proposals to stop drug access disparity, particularly around
344 ‘innovative life-saving medicines’⁵¹. It advises adopting a ‘bridging solution’ that ‘*will allow*
345 *any new medicine authorized in the UK to be supplied to Northern Ireland, until the*
346 *relevant authorisation is also given in the EU*⁵². The recently introduced ‘Northern Ireland
347 MHRA Authorised Route’ (NIMAR) should ensure that patients in NI, have access to new
348 medicines at the same time as patients in the rest of the UK, even if not approved by the
349 EMA, in the future⁵³.

350

351 **4. Post-Brexit UK Healthcare Policy**

352

353 New UK government policy is committed to establishing the UK as a ‘life sciences
354 superpower’^{1,2}. Beyond greater international regulatory collaboration and faster routes
355 for drug approval, new policy seeks to place greater emphasis on the role of patients in
356 UK drug development and regulatory approval, highlighted in the first post-brexit MHRA
357 delivery plan. Furthermore, following the deleterious impact of the COVID-19 pandemic
358 on clinical research, the UK government has enacted new policy to re-ignite this arena,
359 with a focus on driving innovation and collaboration, whilst removing potential red-tape
360 and barriers to research. These new policies will have significant direct and indirect
361 effects on new oncology research and therapy development and are important to
362 consider.

363

364 **4.1 MHRA Delivery Plan 2021-23**

365

366 In July 2021, the MHRA published its first post-Brexit delivery plan ‘Putting Patients first:
367 a New Era for our Agency (PPF)’⁵⁴. Following the departure from the EU, PPF outlines
368 the agency’s goal to ‘*seize the opportunities to evolve the existing regulatory framework
369 and keep pace with fast-moving life science developments*’³. PPF draws on the findings
370 of Baroness Cumberlege’s Independent Medicines and Medical Devices safety review,
371 which chronicled the failure of regulators, alongside those of healthcare professionals, to
372 tackle years of patient harm from medical treatments⁵⁵. This report proposed the MHRA
373 “*invite representatives of those who report adverse events (both patients and healthcare
374 professionals) to be involved in evaluating and making decisions on specific safety
375 concerns*”. In response, PPF proposes including patients in all key decision-making
376 committees via new regulatory frameworks, and including PROs as a key aspect of
377 clinical trial governance^{3,56}. We propose that the MHRA should also build stronger
378 alliances with healthcare professionals directly involved in clinical trial safety reporting,
379 collecting the experiences of patients participating in clinical trials. In oncology this could
380 be achieved easily by building upon partnerships with healthcare professionals within the

381 Experimental Cancer Medicine Centre (ECMC) network, a Cancer Research UK/National
382 Institute for Health and Care Research (NIHR) funded consortium of academic drug
383 development units.

384
385 PPF complements the aims of the UK Government to transform the nation into a 'life
386 sciences superpower' by establishing closer engagement with life science partners,
387 academic and commercial, to develop innovative healthcare products, especially in the
388 early developmental stages (e.g. ILAP). Fulfilling the objectives of PPF could have wide-
389 reaching implications for new oncology therapy development, including overhauling
390 clinical trial design to welcome novel trial designs that support more rapid and efficient
391 patient recruitment. Currently more than one in four cancer trials fail to enrol sufficient
392 participants, with 18% of trials closing with less than half the target number of patients
393 recruited, therefore new strategies are welcome⁵⁷. Additional objectives include use of
394 international partnerships (e.g. Project Orbis) to provide faster access to next generation
395 cancer medicines and incorporating real-world evidence (RWE) to support regulatory
396 applications (e.g. EAMS)^{3,10,25,47}. However, to date RWE has failed to deliver on its
397 promise of high quality clinical data reflecting the need to revitalise the whole RWE
398 ecosystem for cancer⁵⁸. PPF is focused on 'prioritising activities that add real value for
399 patients', and for cancer medicines this may include an opportunity to incorporate PROs
400 and value-based frameworks (e.g. ESMO-MCBS) to ensure that newly approved cancer
401 medicines deliver meaningful benefits for patients in terms of overall survival and quality
402 of life⁵⁴. This may also provide a stronger emphasis on embedded socio-economic
403 studies to support pricing, reimbursement and Health Technology Assessment (HTA)
404 determinations, downstream.

405

406 **4.2 UK Clinical Research Delivery**

407

408 In March 2021, the UK government published a new policy, 'Saving and Improving
409 Lives: The Future of UK Clinical Research Delivery', describing the vision for clinical
410 research delivery (2022-25)⁵⁹. This aims to provide a 'research reset' after the COVID-
411 19 pandemic. Core themes echo other post-Brexit policies, with a focus on driving

412 clinical research innovation and collaboration between key stakeholders (patients,
413 healthcare professionals and regulators). This seeks to build on innovations gleaned
414 during the pandemic, such as delivering platform trials (e.g. RECOVERY trial) and,
415 again, focusing on faster clinical trial authorisation. This will also potentially have
416 significant implications for oncology research over the next decade, with a focus on
417 wider participation and engagement, combined with further innovations to reduce the
418 set-up time for new research.

419
420 New cancer clinical trials should benefit from a combined application process for both
421 Clinical Trial Authorisation and Research Ethics Council, promising to significantly
422 shorten approval time⁶⁰. Specific focus has been placed on phase 1 oncology trials,
423 with the MHRA working with the ECMC to support faster set-up, targeting a delivery
424 time within 80-days⁶⁰. Furthermore, building on the success of large precision medicine
425 studies, (e.g. National Lung Matrix trial), further emphasis will be placed on the
426 development of large technical complex innovatively designed cancer trials ^{61,62}.
427 Faster clinical trial set up and the ability to deliver technically challenging trials has the
428 potential to significantly enhance UK clinical cancer research, driving new cancer drug
429 development. However, such changes, in isolation, will not deliver a radical step
430 change without other major issues being addressed; the NHS capacity to conduct
431 cancer research in light of backlogs and human resource deficiencies, a wider cancer
432 research strategy to address the second translational gap (policy, services and
433 systems and implementation science), deliver clinical research in non-pharmaceutical
434 technologies, especially surgery and radiotherapy, and build in socio-economic studies
435 to inform delivery; and finally, a commitment to the principles of affordable, equitable
436 technologies that deliver clinically meaningful benefit.

437

438 **5. Discussion**

439

440 Brexit has necessitated a fundamental transformation of the drug regulatory landscape
441 within the UK. As the sole decision-maker for the market authorization of new
442 medicines in the UK (except NI), the MHRA has focused on enhancing the double-

443 edged sword of innovation, committing to more drug discovery and development, and
444 faster regulatory review. Some existing EU regulatory frameworks have been retained
445 (e.g. CMA), signalling continued regulatory alignment with the EMA in some areas,
446 whilst in others new drug approval frameworks (e.g. ILAP) have been developed
447 focused on accelerating drug development innovation within the UK ^{28,33,34}. By joining
448 the AC and Project Orbis, the MHRA is reflecting a policy tilt toward greater global
449 regulatory cooperation beyond the EU. The most significant partnership for new cancer
450 drug development is Project Orbis which may signal closer alignment with US cancer
451 pharmaceutical policy¹⁷.

452
453 Leaving the infrastructure of the EU and EMA has affected both drug development and
454 clinical trials in the UK. The MHRA has been able to rapidly re-join international
455 partnerships, such as the International Council on Harmonisation of Technical
456 Requirements for Registration of Pharmaceuticals for Human Use and the Medical Device
457 Innovation Consortium to resume its role in setting global standards for medicines and
458 medical devices regulation and safety ⁶³. Following Brexit, the EU has implemented new
459 clinical trials regulations, synchronising conduct and reporting across all member
460 countries with the aim of facilitating more pan-EU trials⁶⁴. This change, and the
461 implementation of new UK clinical research policies, will cause a significant divergence
462 in clinical trial harmonisation between the UK-EU, potentially making the conduct of
463 pan-European clinical trials more challenging. For example, the UK no longer has
464 access to the EU clinical trial registry (e.g., EudraCT, and the new EU Clinical Trial
465 Information System (CTIS)), instead providing updates to the WHO registry (ISRCTN),
466 which may limit the UK's ability to partner in pan-European trials⁶⁵. Reduced alignment
467 with the EU will disproportionately affect oncology, being the largest single therapy area
468 for clinical trials, both in Europe and the UK, accounting for over 1 in 4 of all clinical
469 trials⁶⁶. The UK is one of the leading European countries for early phase oncology
470 trials and has been highly successful in cell and gene therapy clinical trials (accounting
471 for 9% of all global advanced therapy medicinal products (ATMP) trials), emerging as
472 a global leader^{65,67}. Policy divergence between the EU and UK may significantly disrupt
473 this status. Further, as greater emphasis is placed by global regulators (e.g. FDA), on

474 the use of ‘multi-regional’ clinical trials to support oncology approvals, lack of
475 harmonisation with the EU may ultimately affect the UK’s ability to participate in key
476 pivotal licensing trials, and steps are required by the UK government and MHRA to
477 maintain the current status to support cross EU-UK clinical trials^{68,69}. With the UK
478 poised to ‘*declare a war on cancer*’ through a new ambitious 10-year Cancer plan, akin
479 to the US Cancer Moonshot and the EU Mission on Cancer, synergy could be gained
480 by expanding, rather than reducing, regulatory and research engagement with the
481 EU⁷⁰.

482

483 The biggest area for global drug development is oncology. In 2021, more new oncology
484 therapies were approved in Europe and the US than the next four largest therapy areas
485 (infectious disease, cardiovascular disease, haematology, and psychiatry)
486 combined^{71,72}. The US and EU dominate the global pharmaceutical market, accounting
487 for 46% and 25% respectively of total medicine expenditure⁷³. In comparison, the UK
488 accounts for 2.4% of this market, meaning other higher revenue markets could be
489 prioritised by drug developers^{1,74}. To prevent this, the UK cannot afford to substantially
490 differentiate regulatory processes, a key point echoed by The Association of the British
491 Pharmaceutical Industry (ABPI)¹. Collaboration through regulatory partnerships (e.g.
492 Project Orbis), are critical to ensuring the UK remains at the forefront of access to the
493 next generation of cancer therapies. With the global oncology market expected to double
494 in size by 2030, with fastest growth predicted in Europe, the UK should look to forge
495 stronger collaborative links with the EMA, ensuring the UK does not become a ‘late
496 launch’ or ‘no launch market at all’ for prospective cancer drug developers^{1,74}.

497

498 Regulatory alignment through Project Orbis with the FDA, and other partners, is
499 permitting the earlier UK approval of new oncology drugs, frequently before EU
500 authorisation¹⁷. Despite the benefit of earlier approval, there are other important sequelae
501 to consider. The FDA frequently uses expedited pathways (74% of 2021 approvals),
502 including AA, to approve new cancer therapies, with higher usage compared to the EMA
503 (e.g. CMA).^{13,71} AA has permitted the expedited regulatory authorisation of highly
504 transformative medicines, such as imatinib in chronic myelogenous leukaemia. However,

505 over the past decade the number of new cancer medicines approved via AA has
506 increased sharply, leading to concerns about the lower potential therapeutic value of new
507 drugs approved by this pathway, and the significant delays in the completion of
508 confirmatory studies^{76–78}. An important consequence of early drug approval is greater
509 uncertainty regarding clinical benefit and safety, also once drugs are approved by AA,
510 rescinding market authorization can be problematic and delayed^{79–81}. A recent study of
511 18 indications for 10 cancer drugs granted AA but failing to meet primary endpoints in
512 post-approval confirmatory trials, have not had regulatory approval rescinded by the
513 FDA⁸². AA is already impacting UK oncology approvals. Tepotinib was approved by the
514 FDA via AA in February 2021, which was followed by MHRA approval via CMA in Sept
515 2021. Regulatory review was coordinated by Project Orbis, demonstrating a willingness
516 from the MHRA to embrace closer alignment with FDA expedited approval pathways, and
517 potentially wider US pharmaceutical policy. However, unlike FDA AA, the CMA framework
518 has a fixed approval expiry of 1-year and requires annual renewal, which should offer a
519 potential safeguard for timely withdrawal should a drug fail to demonstrate meaningful
520 clinical benefit in confirmatory trials³³. Notably a similar proposal is being considered to
521 reform the FDA AA pathway⁸¹.

522
523 In the UK regulatory approval alone is insufficient to ensure patient access. In England,
524 NICE is responsible for appraising the cost-effectiveness of new medicines to allow
525 access through the NHS. It aims to complete a health technology appraisal (HTA) within
526 90-days of regulatory approval. Project Orbis is significantly accelerating the earlier
527 regulatory approval of new cancer medicines¹⁷. In the first-year of MHRA participation,
528 new cancer therapies approved by this pathway received market authorization, a median
529 of 99 days earlier than corresponding EU approval. The delay between regulatory
530 approval and NICE opinion was estimated at 262 days, significantly exceeding the 90-
531 day target¹⁷. When appraising the clinical benefit of newly approved drugs using the
532 ESMO-MCBS, a reproducible validated tool assessing the magnitude of clinical benefit of
533 new cancer therapies, only 50% of drugs were rated as giving ‘substantial benefit’. This
534 suggests new cancer drugs with more marginal value are being approved, likely
535 compounding efforts to perform a HTA within this defined time limit³⁸. However, it is

536 important to consider that value-based frameworks, including the ESMO-MCBS, have
537 only limited application and utility for regulatory authorities (e.g, EMA) when conducting
538 a formal ‘benefit-risk’ assessment for regulatory approval^{17,37,38}.Despite the disconnection
539 between regulatory approval and HTA recommendation, most drugs (83%) were
540 accessible by patients shortly after regulatory approval through agreements between
541 manufacturers and NHS England. However, this was not ubiquitous (e.g. sacituzumab
542 govitecan) demonstrating a need for formal processes to ensure that drugs, particularly
543 those prioritised for expedited regulatory review, are readily accessible to patients
544 following approval. The ILAP framework promises to integrate earlier HTA review, which
545 could potentially mitigate this situation. However, this will only be used for selected
546 qualifying drugs, and in the case of belzutifan, the only oncology drug approved thus far
547 by this pathway, NICE recommendation is not expected until May 2023, 365 days after
548 regulatory approval by Project Orbis.

549

550 **6. Conclusion**

551

552 The EU and EMA have been integral partners in the development and approval of new
553 UK oncology drugs for over three decades. Following the decision to leave the EU, the
554 UK is now forging new independent medicines policies, focused on fostering greater
555 collaboration and driving innovation in new cancer medicines development. New
556 international collaborations (e.g. Project Orbis) and new regulatory pathways (e.g. ILAP)
557 have the potential to accelerate new cancer drug approval, permitting earlier patient
558 access to cancer medicines. However, as regulatory approval is only one-step towards
559 patient access, greater focus should be placed on reducing the time intervals between
560 MHRA and NICE (or other HTA body) review, as is planned in the ILAP pathway.

561

562 Enthusiasm for faster drug development and approval needs to be tempered with the
563 reality that fast-tracking cancer medicines may simply add more medicines into the
564 market which may not necessarily deliver clinically meaningful benefit or value, whilst
565 adding issues of societal affordability and equity. Despite the quest for faster regulatory
566 approval, the main priority of any medicine’s regulator is not simply to lower the bar to

567 market access but to conduct meticulous reviews and approve only medicines deemed
568 safe and effective. This is essential for ensuring the health and safety of cancer patients
569 now and in the future.

570

571

572

Table & Figure Titles:

Table 1: Regulatory Review Routes available from the MHRA from 1st January 2021

Table 2: New Collaborative Pathways available from the MHRA from 1st January 2021

Figure 1: Implications for utilising Innovation Licensing and Access Pathway (ILAP) ⁸³

Table 3: Innovation Licensing and Access Pathway (ILAP) Domains and Eligibility Criteria

Search strategy and selection criteria

Medical and healthcare policy articles were indexed from MEDLINE, PubMed, Cochrane, google scholar, EMBASE databases from January 2018 until June 2022. The UK government website, Medicines and Healthcare products Regulatory Agency (MHRA), European Medicines Agency (EMA), European Commission (EC), and the Food and Drug Administration (FDA) websites were also searched. Used search terms included 'oncology drugs', 'oncology therapies', 'Medicines and Healthcare products Regulatory Agency', 'MHRA', 'European Medicines Agency', 'EMA', 'UK', 'Brexit', 'Project Orbis', 'Access Consortium', 'Innovation Licensing and Access Pathway', 'ILAP', 'osimertinib', 'sortasib', 'sacituzumab govitecan'. Retrieved publications were manually screened for additional relevant references. Only articles available in English were considered for this policy review. Identified articles which did not include any reference to the 'UK', 'MHRA', 'EMA', 'EC' or 'FDA' were excluded from analysis by co-author consensus.

The majority of references included in this policy review were UK national reports, national cancer policies, and MHRA policy reports, all of which are publicly available. Additional references came from internationally relevant articles, including EC, EMA and WHO policy reports and position statements, also publicly available. Related articles, identified by searches of cancer-related journals (e.g., The Lancet Oncology), and articles published from the regional professional societies, such as the European Society of Medical Oncology (ESMO) were also included. The final reference list was selected on the basis of relevancy for this policy review with agreement of all co-authors.

Acknowledgements

The authors would like to thank Professor Aaron Kesselheim (PORTAL, Harvard University) for his invaluable critical feedback in the evaluation of this manuscript. Dr

Lythgoe would also like to thank the British National Formulary (BNF) Committee and the MHRA Project Orbis for providing clarification in some of the data acquisition.

Conflicts of Interest

MPL, RS, JK, RM and JM have no declarations. AA declares (unrelated) research funding from the National Institute of Health. MB declares honoraria for lectures (unrelated) from Merck, GlaxoSmithKline, Kite Gilead, EUSA pharma. SB declares research grants (unrelated) from Nucana Plc, Astex, Nurix, Tesaro, Redx, MSD, UCB, Sarah Cannon, consulting fees (unrelated) from Ellipses, Amphista, RApportss, Theolytics, honoraria for lectures (unrelated) from Science Museum London, Cheltenham Science Festival, advisory board fees (unrelated) from UCB, Theolytics, Immunocore, and leadership (unrelated) of the LARP society.

Contributions

Conceptualisation - MPL, JK, RS

Literature Search - MPL, JK, RS, SB

Policy Analysis - All authors

Writing - MPL, SB, AA, RS, SB

Critical Feedback - All authors (acknowledgement to Professor Aaron Kesselheim (Harvard University))

REFERENCES

- 1 ABPI Vision Paper: UK medicines regulatory policy and global influence in a post-pandemic world. <https://www.abpi.org.uk/publications/abpi-vision-paper-uk-medicines-regulatory-policy-and-global-influence-in-a-post-pandemic-world/> (accessed Aug 16, 2022).
- 2 Transforming the UK into a life sciences superpower - GOV.UK. <https://www.gov.uk/government/speeches/transforming-the-uk-into-a-life-sciences-superpower> (accessed Aug 16, 2022).
- 3 The Medicines and Healthcare products Regulatory Agency Delivery Plan 2021-2023 - GOV.UK. <https://www.gov.uk/government/publications/the-medicines-and-healthcare-products-regulatory-agency-delivery-plan-2021-2023> (accessed Feb 17, 2022).
- 4 Brexit: the United Kingdom’s withdrawal from the European Union | European Medicines Agency. <https://www.ema.europa.eu/en/about-us/history-ema/brexit-united-kingdoms-withdrawal-european-union> (accessed Feb 16, 2022).
- 5 Medicines and Medical Devices Act 2021. .
- 6 Medicines and Medical Devices Act 2021 Assessment - GOV.UK. <https://www.gov.uk/government/consultations/consultation-on-the-future-regulation-of-medical-devices-in-the-united-kingdom/medicines-and-medical-devices-act-2021-assessment> (accessed Feb 16, 2022).
- 7 Cutting-edge treatments to be fast-tracked to patients through international collaborations - GOV.UK. <https://www.gov.uk/government/news/cutting-edge-treatments-to-be-fast-tracked-to-patients-through-international-collaborations> (accessed Feb 17, 2022).
- 8 Guidance on Project Orbis - GOV.UK. <https://www.gov.uk/guidance/guidance-on-project-orbis> (accessed Feb 17, 2022).
- 9 Covid-19 Update: 5 Oct 2020: House of Commons debates - TheyWorkForYou. <https://www.theyworkforyou.com/debates/?id=2020-10-05b.625.0> (accessed Feb 17, 2022).
- 10 Access Consortium - GOV.UK. <https://www.gov.uk/guidance/access-consortium> (accessed Feb 17, 2022).
- 11 de Claro RA, Spillman D, Hotaki LT, *et al.* Project orbis: Global collaborative review program. *Clinical Cancer Research* 2020; **26**: 6412–6.
- 12 Project Orbis | FDA. <https://www.fda.gov/about-fda/oncology-center-excellence/project-orbis> (accessed Feb 17, 2022).
- 13 Lythgoe MP, Desai A, Gyawali B, *et al.* Cancer Therapy Approval Timings, Review Speed, and Publication of Pivotal Registration Trials in the US and Europe, 2010-2019. *JAMA Netw Open* 2022; **5**: e2216183–e2216183.
- 14 Project Orbis: Strengthening International Collaboration for Oncology Product Reviews, Faster Patient Access to Innovative Therapies | FDA. <https://www.fda.gov/news-events/fda-voices/project-orbis-strengthening-international-collaboration-oncology-product-reviews-faster-patient> (accessed Aug 16, 2022).
- 15 Downing NS, Zhang AD, Ross JS. Regulatory Review of New Therapeutic Agents — FDA versus EMA, 2011–2015. *New England Journal of Medicine* 2017; **376**: 1386–7.
- 16 Lythgoe M, Krell J, Warner JL, Desai A, Khaki AR. Time intervals between U.S. Food and Drug Administration (FDA) and European Medicines Agency (EMA) new cancer therapy approvals. https://doi.org/10.1200/JCO20213915_suppl1575 2021; **39**: 1575–1575.

- 17 Lythgoe MP, Sullivan R. Project Orbis: the UK experience after 1 year. *Lancet Oncol* 2022; **23**: 978–81.
- 18 Priority Review | FDA. <https://www.fda.gov/patients/fast-track-breakthrough-therapy-accelerated-approval-priority-review/priority-review> (accessed Feb 17, 2022).
- 19 UK medicines regulator issues its first authorisation under Project Orbis - GOV.UK. <https://www.gov.uk/government/news/uk-medicines-regulator-issues-its-first-authorisation-under-project-orbis> (accessed Feb 17, 2022).
- 20 UK medicines regulator issues its first authorisation under Project Orbis - GOV.UK. <https://www.gov.uk/government/news/uk-medicines-regulator-issues-its-first-authorisation-under-project-orbis> (accessed Feb 16, 2022).
- 21 NHS England » Lung cancer patients to get breakthrough drug on NHS. <https://www.england.nhs.uk/2021/09/lung-cancer-patients-to-get-breakthrough-drug-on-nhs/> (accessed Feb 17, 2022).
- 22 NHS England » NHS to offer new drug that halves the risk of cancer returning. <https://www.england.nhs.uk/2021/05/nhs-to-offer-new-drug-that-halves-the-risk-of-cancer-returning/> (accessed Feb 22, 2022).
- 23 NHS England » Lung cancer patients to get breakthrough drug on NHS. <https://www.england.nhs.uk/2021/09/lung-cancer-patients-to-get-breakthrough-drug-on-nhs/> (accessed Feb 22, 2022).
- 24 Triple negative incurable breast cancer patients denied extra time with loved ones as drug company fails to reach agreement to secure immediate access to new treatment | Breast Cancer Now. <https://breastcancer.org/about-us/media/press-releases/triple-negative-incurable-breast-cancer-patients-denied-extra-time-loved-ones-drug-company-fails-reach-agreement-secure-immediate-access-new-treatment> (accessed Feb 17, 2022).
- 25 Consortium A. Access Consortium - Strategic Plan 2021-2024. .
- 26 Access New Active Substance and Biosimilar Work Sharing Initiatives - GOV.UK. <https://www.gov.uk/guidance/access-new-active-substance-nas-work-sharing-initiative> (accessed Feb 17, 2022).
- 27 New drug approvals in six major authorities 2011-2020: Focus on Facilitated Regulatory Pathways and Worksharing. 2021.
- 28 Innovative Licensing and Access Pathway - GOV.UK. <https://www.gov.uk/guidance/innovative-licensing-and-access-pathway> (accessed Feb 22, 2022).
- 29 Rolling review for marketing authorisation applications - GOV.UK. <https://www.gov.uk/guidance/rolling-review-for-marketing-authorisation-applications> (accessed Feb 22, 2022).
- 30 150-day assessment for national applications for medicines - GOV.UK. <https://www.gov.uk/guidance/guidance-on-150-day-assessment-for-national-applications-for-medicines> (accessed Feb 22, 2022).
- 31 European Commission (EC) Decision Reliance Procedure - GOV.UK. <https://www.gov.uk/guidance/european-commission-ec-decision-reliance-procedure> (accessed Feb 17, 2022).
- 32 Guidance on the handling of applications for Centrally Authorised Products (CAPs) - GOV.UK. <https://www.gov.uk/guidance/guidance-on-the-handling-of-applications-for-centrally-authorised-products-caps> (accessed Feb 22, 2022).

- 33 Conditional Marketing Authorisations, exceptional circumstances Marketing Authorisations and national scientific advice - GOV.UK. <https://www.gov.uk/guidance/conditional-marketing-authorisations-exceptional-circumstances-marketing-authorisations-and-national-scientific-advice> (accessed Feb 22, 2022).
- 34 Conditional marketing authorisation | European Medicines Agency. <https://www.ema.europa.eu/en/human-regulatory/marketing-authorisation/conditional-marketing-authorisation> (accessed Feb 22, 2022).
- 35 Mehta GU, Claro RA de, Pazdur R. Accelerated Approval Is Not Conditional Approval: Insights From International Expedited Approval Programs. *JAMA Oncol* 2022; published online Jan 20. DOI:10.1001/JAMAONCOL.2021.6854.
- 36 Research to access pathway for investigational drugs for COVID-19 (RAPID C-19) | NICE. <https://www.nice.org.uk/covid-19/rapid-c19> (accessed Aug 9, 2022).
- 37 Pignatti F, Wilking U, Postmus D, Wilking N, Delgado J, Bergh J. The value of anticancer drugs — a regulatory view. *Nature Reviews Clinical Oncology* 2021 19:3 2021; **19**: 207–15.
- 38 Cherny NI, Dafni U, Bogaerts J, *et al.* ESMO-Magnitude of Clinical Benefit Scale version 1.1. *Annals of Oncology* 2017; **28**: 2340–66.
- 39 NICE collaboration on streamlined licensing and patient access process for new medicines opened on January 1st | News and features | News | NICE. <https://www.nice.org.uk/news/article/nice-collaboration-on-streamlined-licensing-and-patient-access-process-for-new-medicines-opened-on-january-1st> (accessed Feb 22, 2022).
- 40 The Target Development Profile Toolkit - GOV.UK. <https://www.gov.uk/guidance/the-target-development-profile-toolkit> (accessed Feb 22, 2022).
- 41 WHO target product profiles. <https://www.who.int/observatories/global-observatory-on-health-research-and-development/analyses-and-syntheses/target-product-profile/who-target-product-profiles> (accessed Feb 22, 2022).
- 42 First Innovation Passport awarded to help support development and access to cutting-edge medicines - GOV.UK. <https://www.gov.uk/government/news/first-innovation-passport-awarded-to-help-support-development-and-access-to-cutting-edge-medicines> (accessed Feb 22, 2022).
- 43 Project Orbis - GOV.UK. <https://www.gov.uk/guidance/guidance-on-project-orbis> (accessed April 20, 2022).
- 44 UK Regulator Issues 41 ‘Innovation Passports’ In First Year Of New Pathway :: Pink Sheet. <https://pink.pharmaintelligence.informa.com/PS145471/UK-Regulator-Issues-41-Innovation-Passports-In-First-Year-Of-New-Pathway> (accessed Feb 22, 2022).
- 45 Accelerated assessment | European Medicines Agency. <https://www.ema.europa.eu/en/human-regulatory/marketing-authorisation/accelerated-assessment> (accessed Feb 22, 2022).
- 46 Feng C, Virparia R, Mui ETK. Analysis of the Real-Time Oncology Review (RTOR) Pilot Program for Approvals of New Molecular Entities. *Ther Innov Regul Sci* 2021; **55**: 1.
- 47 Apply for the early access to medicines scheme (EAMS) - GOV.UK. <https://www.gov.uk/guidance/apply-for-the-early-access-to-medicines-scheme-eams> (accessed Aug 16, 2022).

- 48 Brexit-related guidance for companies | European Medicines Agency. <https://www.ema.europa.eu/en/about-us/brexit-uk-withdrawal-eu/brexit-related-guidance-companies> (accessed Feb 22, 2022).
- 49 EU Exit - Frequently Asked Questions | Department of Health. <https://www.health-ni.gov.uk/eu-exit-frequently-asked-questions> (accessed Feb 22, 2022).
- 50 NI Protocol preventing approval of life-saving cancer treatment - BelfastTelegraph.co.uk. <https://www.belfasttelegraph.co.uk/news/northern-ireland/ni-protocol-preventing-approval-of-life-saving-cancer-treatment-40426159.html> (accessed Feb 22, 2022).
- 51 Brexit: NI will get medicine at same time as GB, EU proposes - BBC News. <https://www.bbc.co.uk/news/uk-northern-ireland-59697668> (accessed Feb 22, 2022).
- 52 EU-UK relations: Commission proposes solution. https://ec.europa.eu/commission/presscorner/detail/en/ip_21_6911 (accessed Feb 22, 2022).
- 53 The Northern Ireland MHRA Authorised Route (NIMAR) - GOV.UK. <https://www.gov.uk/government/publications/the-northern-ireland-mhra-authorized-route-nimar/the-northern-ireland-mhra-authorized-route-nimar> (accessed Aug 23, 2022).
- 54 The Medicines and Healthcare products Regulatory Agency Delivery Plan 2021-2023 - GOV.UK. <https://www.gov.uk/government/publications/the-medicines-and-healthcare-products-regulatory-agency-delivery-plan-2021-2023> (accessed Aug 16, 2022).
- 55 the Independent Medicines and Medical Devices safety Review. <https://www.immdsreview.org.uk/> (accessed Feb 22, 2022).
- 56 Naci H, Forrest R, Davis C. Putting patients first in medicines regulation? *BMJ* 2021; **375**. DOI:10.1136/BMJ.N2883.
- 57 Fogel DB. Factors associated with clinical trials that fail and opportunities for improving the likelihood of success: A review. *Contemp Clin Trials Commun* 2018; **11**: 156.
- 58 Boyle JM, Hegarty G, Frampton C, *et al*. Real-world outcomes associated with new cancer medicines approved by the Food and Drug Administration and European Medicines Agency: A retrospective cohort study. *Eur J Cancer* 2021; **155**: 136–44.
- 59 Saving and Improving Lives: The Future of UK Clinical Research Delivery - GOV.UK. <https://www.gov.uk/government/publications/the-future-of-uk-clinical-research-delivery/saving-and-improving-lives-the-future-of-uk-clinical-research-delivery> (accessed Aug 9, 2022).
- 60 The Future of Clinical Research Delivery: 2022 to 2025 implementation plan - GOV.UK. <https://www.gov.uk/government/publications/the-future-of-uk-clinical-research-delivery-2022-to-2025-implementation-plan/the-future-of-clinical-research-delivery-2022-to-2025-implementation-plan> (accessed Aug 9, 2022).
- 61 Blagden SP, Billingham L, Brown LC, *et al*. Effective delivery of Complex Innovative Design (CID) cancer trials—A consensus statement. *British Journal of Cancer* 2020 *122*:4 2020; **122**: 473–82.
- 62 Middleton G, Fletcher P, Popat S, *et al*. The National Lung Matrix Trial of personalized therapy in lung cancer. *Nature* 2020 *583*:7818 2020; **583**: 807–12.
- 63 MHRA joins international partnerships to set global standards for medicines and medical devices regulation - GOV.UK. <https://www.gov.uk/government/news/mhra-joins-international-partnerships-to-set-global-standards-for-medicines-and-medical-devices-regulation--2> (accessed Oct 27, 2022).

- 64 Clinical Trials Regulation | European Medicines Agency. <https://www.ema.europa.eu/en/human-regulatory/research-development/clinical-trials/clinical-trials-regulation> (accessed Aug 16, 2022).
- 65 The past, the present, and the future of clinical trials transparency in the UK - MedRegs. <https://medregs.blog.gov.uk/2021/12/22/the-past-the-present-and-the-future-of-clinical-trials-transparency-in-the-uk/> (accessed Aug 16, 2022).
- 66 Clinical trials landscape UK: GlobalData review january to december 2019. <https://www.clinicaltrialsarena.com/comment/overview-of-industry-sponsored-clinical-trials-in-the-uk-2019/> (accessed Feb 22, 2022).
- 67 Advanced Therapy Treatment Centres network’s Industry Advisory Group. National Cell and Gene Therapy Vision for the UK. <https://www.theattcnetwork.co.uk/published-material#:~:text=Mar%202022%20%C2%B7%20PDF-,National%20Cell%20and%20Gene%20Therapy%20Vision%20for%20the%20UK,-Mar%202022%20%C2%B7%20PDF> (accessed Oct 25, 2022).
- 68 Singh H, Pazdur R. Importing oncology trials from China: a bridge over troubled waters? *Lancet Oncol* 2022; **0**. DOI:10.1016/S1470-2045(22)00071-7.
- 69 Benjamin DJ, Prasad V, Lythgoe MP. FDA decisions on new oncological drugs. *Lancet Oncol* 2022; **23**: 585–6.
- 70 Health and Social Care Secretary to launch new 10-year ‘national war on cancer’ - GOV.UK. <https://www.gov.uk/government/news/health-and-social-care-secretary-to-launch-new-10-year-national-war-on-cancer> (accessed Aug 13, 2022).
- 71 Mullard A. 2021 FDA approvals. *Nat Rev Drug Discov* 2022; **21**: 83–8.
- 72 Medicines Agency E. Human Medicines Highlights 2021. 2021.
- 73 • Top pharma markets by country market share 2020 | Statista. <https://www.statista.com/statistics/245473/market-share-of-the-leading-10-global-pharmaceutical-markets/> (accessed Aug 16, 2022).
- 74 Oncology Market Size, Share, Growth, Trends, Report 2021-2030. <https://www.precedenceresearch.com/oncology-market> (accessed Aug 9, 2022).
- 75 Accelerated Approval Program | FDA. <https://www.fda.gov/drugs/information-health-care-professionals-drugs/accelerated-approval-program> (accessed Feb 22, 2022).
- 76 Lythgoe MP, Prasad V. How the US Food and Drug Administration’s approval of aducanumab for Alzheimer’s disease has implication for oncology and beyond. *Eur J Cancer* 2021; **157**: 68–70.
- 77 Hwang TJ, Trinh QD, Tibau A, Vokinger KN. Reforms to accelerated approval of new medicines: long overdue. *The Lancet* 2022; **400**: 357–8.
- 78 Vokinger KN, Kesselheim AS, Glaus CEG, Hwang TJ. Therapeutic Value of Drugs Granted Accelerated Approval or Conditional Marketing Authorization in the US and Europe From 2007 to 2021. *JAMA Health Forum* 2022; **3**: e222685–e222685.
- 79 Powell K, Lythgoe MP, Prasad V. The Oncologic Drugs Advisory Committee Votes of April 2021—Implications for the Fate of Accelerated Approval. *JAMA Oncol* 2021; published online July 8. DOI:10.1001/JAMAONCOL.2021.3046.
- 80 Beaver JA, Pazdur R. “Dangling” Accelerated Approvals in Oncology. *New England Journal of Medicine* 2021; **384**: e68.
- 81 Sachs RE, Donohue JM, Dusetzina SB. Accelerated Approval — Taking the FDA’s Concerns Seriously. <https://doi.org/10.1056/NEJMp2204487> 2022; **387**: 199–201.

- 82 Gyawali B, Rome BN, Kesselheim AS. Regulatory and clinical consequences of negative confirmatory trials of accelerated approval cancer drugs: retrospective observational study. *BMJ* 2021; **374**: 1959.
- 83 The UK Innovative Licensing and Access Pathway—A new paradigm in market access | Xcenda. <https://www.xcenda.com/insights/hta-spring-2022-uk-innovative-licensing-and-access-pathway> (accessed Feb 25, 2022).