Study protocol: Assessing the association between corporate political influence and implementation of policies to tackle commercial determinants of non-communicable diseases: a cross-sectional analysis of 172 countries

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- · Commercial determinants of health;
- Alcohol;
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- Non-communicable diseases;
- Policy implementation;
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This protocol has been prepared in alignment with the SPRINT 2013 checklist for trial protocols.¹

Abstract

Objectives To assess the association between corporate political influence and implementation of WHO-recommended policies to constrain sales, marketing and consumption of tobacco, alcohol, and unhealthy foods.

Design Cross-sectional analysis using national datasets from 2015, 2017, and 2020.

Setting Global analysis of data from 172 of the 194 WHO Member States

Main outcome measures We will use random effects multivariate regression to test the association between implementation status of 12 WHO-recommended tobacco, alcohol, and diet policies and *corporate political influence*, a metric that combines disclosure of campaign donations, public campaign finance, corporate campaign donations, legislature corrupt activities, disclosure by politicians, and executive oversight. We will control for GDP per capita, population aged >65 years, urbanization, level of democracy, continent, ethnolinguistic fractionalization, legal origin, Small Island Developing States, and Muslim population (to capture alcohol policy differences). We will include year dummies to address the possibility of a spurious relationship between the outcome variable and the independent variables of interests. For example, there may be an upward global trend in policy implementation that coincides with an upward global trend in the regulation of lobbying and campaign finance.

Ethics and dissemination As this study uses publicly available data, ethics approval is not required. The authors have no conflicts of interest to declare. Findings will be submitted to a peer-reviewed journal for publication in the academic literature. All data, code, and syntax will be made publicly available on GitHub.

Background and rationale

Non-communicable diseases such as cancer, heart disease, diabetes and chronic obstructive pulmonary disease cause the majority of death and disability worldwide. This disease burden is largely preventable through a range of interventions, including a set of "Best Buy" policies endorsed by the 194 World Health Organization (WHO) Member States. Yet, many countries have not implemented these policies. It has been hypothesized that one reason may be the influence of corporations, particularly on those policies which seek to limit the consumption of unhealthy goods. Indeed, a growing body of work describes the myriad channels though which corporations seek to undermine effective public health measures in this way.^{2–5} Although case studies are plentiful, there has been a paucity of empirical research to quantify the association between corporate influence and policy implementation.

Among the WHO Best Buy policies are 12 policies that target tobacco, alcohol, foods high in fats and salt, child-focused junk food marketing, and marketing of breastmilk substitutes.⁶ These policies designed to tackle the commercial determinants of non-communicable diseases (NCDs) were first endorsed in 2013.⁷

WHO monitors the implementation of these commercial policies through regular NCD country capacity surveys, completed by national ministries of health. WHO has produced three global progress monitor reports – in 2015,⁸ 2017,⁹ and 2020¹⁰ – providing country-level assessments of whether each of the 12 commercial policies has been 'fully implemented', 'partially implemented', or 'not implemented'.

This WHO data on commercial policy implementation provides a unique opportunity to examine whether indicators of corporate influence over policymaking processes are associated with implementation of key commercial policies, according to the three policy clusters delineated in Box 1.

Box 1: Globally-endorsed commercial policies from the WHO 'best buys'

Tobacco

- Tobacco tax
- Smoke free places
- Plain packaging and graphic warnings
- Tobacco advertising bans
- Tobacco mass media campaigns

Alcohol

- Alcohol sales restrictions
- Alcohol advertising bans
- Alcohol tax

Food

- Salt reduction
- Fat reduction
- Child marketing restrictions
- Restrictions on the marketing of breast milk substitutes

To elucidate the association between corporate influence and the implementation of commercial policies, in this exploratory analysis we will perform three sets of analyses:

- 1) To characterize implementation trends over time for tobacco, alcohol, and foodrelated policies using descriptive statistics, with sub-analysis by geographic region and income group.
- 2) To assess the association between implementation of commercial policies (aggregate score) and a newly developed measure of corporate political influence, controlling for a range of geopolitical variables using multivariatee regression. Subanalyses will assess the association between:
 - a) Country-level implementation of each of the three clusters (tobacco, alcohol, food) and corporate political influence.
 - b) Country-level implementation of each individual policy and corporate political influence.
- 3) To identify countries with commercial policy implementation levels that are higher or lower than would be expected given their geopolitical characteristics; evaluated by creating a multivariate model and a modified Bland Altman chart.

We hypothesise that countries with the highest levels of corporate political influence will have the lowest levels of policy implementation.

In a secondary analysis we also aim to test whether the prevalence of smoking, alcohol use, hypertension, and adult and child obesity are respectively associated with implementation of tobacco, alcohol, salt, fat, and child marketing policies.

Methods

This cross-sectional study will use observational data from a range of publicly available sources for the 194 WHO Member States for the years 2015, 2017, and 2020. All WHO Member States for which data were available will be included.

Commercial policy implementation scores

Data on the implementation status of the 12 commercial policies (outlined in Box 1) for all 194 Member States will be extracted from the 2015, 2017, and 2020 WHO NCD Progress Monitor reports and transcribed into a csv spreadsheet. Data will be double-checked by two authors. Full descriptions of each policy are available in Appendix 1. Following the approach of WHO and Allen et al.¹¹ we will construct policy scores for each country, according 1 point for each fully implemented policy, 0.5 points for each partially implemented policy, and 0 points for non-implemented policies and those for which no data are available. We will construct an overall aggregate score for each country, ranging from 0-12, as well as policy cluster scores for tobacco (range 0-5), alcohol (range 0-3) and food (range 0-4).

Commercial political influence

We aim to assess whether direct commercial political influence – i.e. payments to politicians and their parties - (independent variable) is associated with implementation of commercial NCD policies (dependent variable). Whilst there are myriad examples of corporate actors using their financial clout to undermine NCD regulations, 12 it is important to note that policymaking is a complex process and corporations do not universally seek to undermine effective NCD policies.

This analysis will focus on a narrow conceptual space concerning whether corporate actors wield outsized financial influence over policymakers, meaning that the arguments and lobbying efforts of other non-commercial actors (such as public health advocates) – are marginalized.¹³ The political science and global health literature consistently identify four regulatory areas in this space:^{2,5,14–22}

- (1) Campaign financing: Are there limits on campaign donations from companies and/or a requirement to publicly disclose the source and amount of donations whether there are limits on campaign donations from companies and/or a requirement to publicly disclose the source and amount of those donations?
- (2) Business and financial interests of politicians: Are there mandatory public disclosures of politicians' financial and business interests?
- (3) Lobbying transparency: Are there mandatory public disclosures of lobbyists activities?
- (4) *Enforcement*: Is there an independent administrative or judicial body has the capacity to enforce the above-listed financing limits and disclosure requirements?

As far as we are aware, there is not a single globally comparable indicator that combines these four domains to quantify the level of *corporate political influence* in each country. As such, we performed a literature review to identify the most robust, globally comparable, and conceptually aligned metric to use as the independent variable, reported in Appendix 2. The closest - Lima and Galea's corporate permeation index (CPI) - includes a wide variety of input variables, meaning that the scope of that metric extends well beyond the ability of corporations to directly influence the policymaking process. Rather, CPI captures "the extent to which corporations are embedded in the political, legal, social, economic and cultural fabric of a given society". Furthermore, their CPI metric only covers 146 countries.²³ Whilst there was not a single composite indicator that captured commercial political influence, our review did identify six individual proxies that were well aligned with three of the four regulatory areas (we were unable to identity an indicator of lobbying transparency with sufficient country coverage). These items all conceptually map to the political-commercial nexus, have strong internal and external validity, and cover 172 countries (22 microstates are excluded, see Appendix 3 for list).

Box 2: Indicators that capture different aspects of corporate political influence

- Disclosure of campaign donations: Are there disclosure requirements for donations to national election campaigns? (Source: V-Dem Dataset v11.1)
- Public campaign finance: Is significant public financing available for parties' and/or candidates' campaigns for national office? (Source: V-Dem Dataset v11.1)
- 3. **Corporate campaign donations**: Is there a ban on donations from domestic or foreign interests to political parties or candidates? (Source: IDEA. Political Finance Database, 2020 update)

- 4. **Disclosure by politicians**: Do the law or regulations of the country require politicians to provide either financial and/or business interests disclosures and are the disclosures publicly available? (Source: Djankov et al, 2010 ²⁴)
- 5. **Legislature corrupt activities**: Do members of the legislature abuse their position for financial gain? (Source: V-Dem Dataset v11.1)
- 6. Executive oversight: If executive branch officials were engaged in unconstitutional, illegal, or unethical activity, how likely is it that a body other than the legislature, such as a comptroller general, general prosecutor, or ombudsman, would question or investigate them and issue an unfavorable decision or report? (Source: V-Dem Dataset v11.1)

Building on the work of Lima and Galea, we will use structural equation modelling (with full information maximum likelihood) in Stata to identify the latent factor underlying the six input indicators listed in Box 2. This will enable us to create a new *Corporate Political Influence Index* (CPII) that focuses on the interaction between politicians and commercial actors. Whilst there are no direct indicators for lobbying currently available, it is reasonable to expect that the latent factor (the single underlying factor picked out by the factor analysis) behind the six included variables will capture lobbying activities. Having identified a single underlying factor, we will generate an index score for each country, ranging from zero (lowest level of corporate political influence) to 100 (highest).

Control variables

In assessing the association between CPII and commercial policy implementation, we will control for the following economic, cultural, historical, geographic, and population factors: GDP per capita, population aged >65 years, urbanization, level of democracy, continent, ethno-linguistic fractionalization, legal origin, Small Island Developing States, and Muslim population (to capture alcohol policy differences) – control variables derived from earlier work on international NCD policy implementation. We will include year dummies to address global trends in terms of the outcome variable and the independent variables of interest. For example, there may be an upward global trend in policy implementation that coincides with an upward global trend in in the regulation of lobbying and campaign finance.

We will use descriptive statistics to characterize implementation trends over time for the commercial policies. We will present mean implementation scores for each WHO geographic region and World Bank income group.

We will perform the following three random effects regression analyses:

la: Aggregate policy score

Total commercial policies (aggregate score for all 12 policies) regressed on CPII.

Ib: Policy clusters

Each commercial policy cluster (tobacco, alcohol, and food) separately regressed on CPII.

Ic: Individual policies

All 12 individual commercial policies separately regressed on CPII.

We will use random effects GLS regressions to capture between-country effects and within-country effects, using Stata's xtreg, re command. We will perform each regression with and without controls.

Identification of outliers

We will use the results from Ia and Ib to construct prediction-based modified Bland-Altman plots for 2020, plotting each country's WHO-ascertained policy implementation score on the x axis, and predicted score on the y axis, based on the regression equation. We will set 95% limits of agreement to identify over- and under-performing countries.

Additional model

Risk factor prevalence and policy implementation

We will use the random effects GLS model to test whether commercial policy implementation is associated with the prevalence of the following risk factors at the national level:

- Tobacco cluster aggregate score vs Total smoking prevalence (ages 15+).²⁵
- ii. Alcohol cluster aggregate score vs Alcohol consumption per capita (ages 15+).²⁶
- iii. Salt reduction policy score vs Hypertension prevalence (ages 18+). 27,28
- iv. Fat reduction policy score vs Prevalence of BMI >30 (ages 18+). 29,30
- v. Child food marketing policy score vs Prevalence of BMI >30 (ages <18).^{29,30}

Sensitivity analyses and robustness checks

We will repeat the three regression models using Lima and Galea's Corporate Permeation Index²³, a version of CPII that includes the registration of lobbying activities (only available for 127 countries), and a further version of CPII that drops Djankov's 'disclosures by politicians' data (only available for 2010). We will also repeat the three regression models and the additional risk factor prevalence regression using multiple imputation to address missing data, using Stata's mi impute mvn and mi est commands.

We will repeat the regression models including level of corruption as a control variable as it is a potential confounders for CPII. We will use the *Political Corruption Index* from the V-Dem dataset, version 11.1. We will perform multiplicity tests for all regression models using Stats's wyoung module.

We will produce variable and coefficient matrices for regression model la in order to check for collinearity, using Stata. Finally, we will perform the Robust Hausman test for random vs. fixed effects using Stata's rhausman module.

Data management and statistical principles

All raw data used in the study will be uploaded to GitHub and made publicly available. All analyses will be performed on Stata version 14.1 and R version 4.1.0. We will use a 0.05 level of statistical significance, cluster-robust standard errors, and report 95% confidence intervals. We will follow the statistical analysis plan in Appendix 4, which was developed in line with the DEBATE reporting guidelines for observational studies.³¹ We will upload our syntax to: https://github.com/drlukeallen/CDOH-policy-implementation

Ethics and dissemination

As this study uses publicly available data, ethics approval is not required. Full access to all data used in the study will be provided via GitHub. The authors have no conflicts of interest to declare.

Findings will be submitted to a peer-reviewed journal for publication in the academic literature.

Appendix 1

Full definitions of the commercial policies included in the WHO NCD progress monitors

Tobacco policy cluster

- 5a: Member State has implemented measures to reduce affordability by increasing excise taxes and prices on tobacco products
- 5b: Member State has implemented measures to eliminate exposure to second-hand tobacco smoke in all indoor workplaces, public places and public transport
- 5c: Member State has implemented plain/ standardized packaging and/or large graphic health warnings on all tobacco packages
- 5d: Member State has enacted and enforced comprehensive bans on tobacco advertising, promotion and sponsorship
- 5e: (2017 and 2020 only) Member State has implemented effective mass media campaigns that educate the public about the harms of smoking/tobacco use and second-hand smoke

Alcohol policy cluster

- 6a: Member State has enacted and enforced restrictions on the physical availability of retailed alcohol (via reduced hours of sale)
- 6b: Member State has enacted and enforced bans or comprehensive restrictions on exposure to alcohol advertising (across multiple types of media)
- 6c: Member State has increased excise taxes on alcoholic beverages

Food policy cluster

- 7a: Member State has adopted national policies to reduce population salt/sodium consumption
- 7b: Member State adopted national policies that limit saturated fatty acids and virtually eliminate industrially produced trans-fatty acids in the food supply

- 7c: Member State has implemented the WHO set of recommendations on marketing of foods and non-alcoholic beverages to children
- 7d: Member State has legislation/regulations fully implementing the International Code of Marketing of Breast-milk Substitutes

Appendix 2

Literature review: Proxies for the commercial-political nexus

Background

We conducted a literature review to identify indicators that can be used to assess the extent to which commercial actors are able to directly influence the policy-making process. The central issue is not whether commercial interests can influence policy, but whether they have an outsized influence over policy-making due to their financial clout. The latter would grant them an advantage over non-commercial interest groups, including those advocating for public health measures to constrain the sale and marketing of unhealthy products. Much depends, therefore, on whether there are formal restrictions on the use of corporate resources to directly influence policy-makers.

The legal and political science literature on political financing and the role of interest groups is extensive. 14–18,32 Similarly a large public health literature has emerged on the use of corporate resources to influence health policy. 2,5,19–22 Based on these two literatures we identified four regulatory areas that affect the ability of commercial interests to use their greater financial resources to directly influence politicians and political parties and, thereby, the policy-making process:

- (1) Campaign financing: whether there are limits on campaign donations from companies and/or a requirement to publicly disclose the source and amount of those donations.
- (2) Business and financial interests of politicians: whether the financial and business interests of politicians must be publicly disclosed.
- (3) Lobbying transparency: whether the activities of lobbyists must be publicly disclosed.
- (4) *Enforcement*: whether an independent administrative or judicial body (e.g. electoral monitoring board, general prosecutor, etc.) has the capacity to enforce financing limits and disclosure requirements (i.e. 1-3).

It is important to note that most of the channels through which corporations can use their resources to influence policy-making do not involve corrupt incentives in the traditional sense (i.e. the offering of material incentives that personally benefit politicians). Lobbying activities and campaign donations typically do not provide material benefits to individual politicians. Campaign donations enhance the electoral chances of politicians and political parties, but

individual politicians may only materially benefit if they embezzle those donations.³³ Nevertheless, corrupt incentives remain one way in which commercial interests can gain unequal influence over policy. This is covered by the second regulatory area above.

We set aside the ability of corporations to *indirectly* influence policy-makers by shaping consumer preferences (via, for example, product advertising and media ownership) and, thereby, the policies that citizens support. ¹⁹ Instead we focus on the ability of corporations to *directly* influence the decisions of policy-makers.

We aimed to construct a robust overall indicator that captures the level of regulation in each of these four areas. To achieve this, we sought to identify individual indicators for each regulatory area that could then be combined via factor analysis to form a *de novo* composite indicator of corporate political influence.

Method

Search strategy

To identify indicators of corporate influence over political decision-making aligned with the four domains listed above, we searched the following global political data collections on July 7th 2021: Varieties of Democracy (V-Dem) data set,³⁴ Quality of Government (QoG) standard data set,³⁵ and Institute for Democracy and Electoral Assistance's (IDEA) Political Finance Database.³⁶ In addition, we searched the first 1,000 records of Google Scholar using the following broad search terms; ("disclosure" OR "transparency") AND ("politician" OR "lobbying" OR "donation" OR "campaign financing") AND "data". We limited the search to the years 2005-2021.

Inclusion criteria

We included metrics that met the following criteria:

- Conceptual alignment with the four regulatory areas noted above
- Global coverage: data available for an arbitrary threshold of >85% (>165) WHO Member States
- Data gathering methodology is publicly available and complete
- Data is comparable between countries

Two authors (SW and LA) independently reviewed each potential indicator for alignment with the inclusion criteria. Disagreements were resolved by discussion and - where necessary –

arbitration by the third author (HH). The rationale for inclusion or exclusion was documented for each indicator.

Findings

Table 1 presents the set of relevant indicators that have global coverage, as well as the rationale for inclusion and the quality of the data gathering process in each case.

Table 1

Indicator	Description	Rationale	Source	Country coverag e	Data gathering methodolog y publicly available and complete?	Data gathering method	Comparable between countries?	Scale	Year s	Include/exclude
Campaign final	nce									<u>is</u>
Disclosure of campaign donations	To what extent are there disclosure requirements for donations to national election campaigns?	Absence of transparency increases the opportunity for commercial interests to influence politicians and political parties and, thereby, policy.	V-Dem Dataset v11.1 34 [variable name: v2eldonate]	172	yes	Coded by multiple country experts and converted to interval scale using Bayesian item response theory measurement model.	yes	Interval scale where the lowest score indicates the least disclosure and the highest score indicates the most disclosure.	2015, 2017, 2019	Meets inclusion criteria - include Meets inclusion criteria - include Meets inclusion criteria - include available under a CC-BY-NC-ND 4.0
Public campaign finance	To what extent is significant public financing available for parties' and/or candidates' campaigns for national office?	Greater public financing ameliorates the influence of large private donors on politicians and political parties and, thereby, policymaking.	V-Dem Dataset v11.1 ³⁴ (variable name: v2elpubfin]	172	yes	Coded by multiple country experts and converted to interval scale using Bayesian item response theory measurement model.	yes	Interval scale where the lowest score indicates the least public financing and highest score indicates the most public financing.	2015, 2017, 2019	Less direct, but still meets inclusion criteria - include inclusion criteria - include license .

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Corporate campaign donations	Is there a ban on donations from domestic or foreign interests to political parties or candidates?	Ban reduces the opportunity for commercial interests to influence politicians and political parties and, thereby, policy.	IDEA (2021)	180	yes	Expert coded based on laws, regulations, and reports. Aggregate score is the average of questions 1-4 listed under 'Bans and limits on private income' in the IDEA database: 1. Is there a ban on donations from foreign interests to political parties? 2. Is there a ban on donations from foreign interests to candidates? 3. Is there a ban on corporate donations to political parties? 4. Is there a ban on corporate donations to candidates?	yes	Interval scale ranging from 0 to 1, where 0 represents no restrictions on donations from corporations and 1 represents the most restrictions on donations from corporations .	2019	Discussion around whether the foreign element for this composite marker excludes it. We decided to include on the basis that most foreign donations are likely to come from corporate actors. (which was not certified by peer review) is the author/funder, which it is made available under a CC-Bi made available under a CC-Bi corporate actors.
Disclosure of in	nterests									37 to this
Disclosure by politicians	Do the law or regulations of the country require politicians to provide either financial and/or business interests disclosures and are the disclosures publicly available?	Absence of transparency increases the opportunity for commercial interests to influence politicians and political parties and, thereby, policy.	Djankov et al (2010) ²⁴ [variable names: disc_req and ft_pubprac_all]	175	yes	Expert coded based on laws, regulations, and information requests. Score is the sum of disc_req and ft_pubprac_all	yes	Ordinal scale: 0 Disclosure not required and not publicly available 1 Disclosure required or publicly available 1.5 Disclosure required but financial or business disclosures not publicly available. 2 Disclosure required and publicly available	2010	on the basis that most foreign donations are likely to come from corporate actors. It is made available under a CC-BY-NC-ND 4.0 International license to display the preprint in perpetuity. Data are quite old; however, this is a slow-moving domain. As such we decided to include, but run a sensitivity analysis that drops this variable from the latent factor analysis.

register their identity and the company they represent? interests to influence politicians and political parties and, thereby, policy. Charie tal (2019) ³⁷ Charie tal (2019) Charie tal (Legislature corrupt activities	To what extent do members of the legislature abuse their position for financial gain?	Willingness of politicians to accept material incentives for personal gain increases the opportunity for commercial interests to influence policy.	V-Dem Dataset v11.1 ³⁴ [variable name: v2lgcrrpt]	172	yes	Coded by multiple country experts and converted to interval scale using Bayesian item response theory measurement model.	yes	Interval scale where the lowest score indicates the most corruption and the highest score indicates the least corruption.	2015, 2017, 2019	We noted that we are interested in licit and illicit financial influence, not just corruption. However this indicator is likely to helpfully capture non-disclosures, and is a proxy for opportunities for influencing politicians. We agreed to include.
for commercial interests required to register their identity and the company they represent? Interest to politicians and political parties and, thereby, policy. Interest to influence politicians and political parties and, thereby, policy. Interest to register their identity and the company they represent the company they requirement to register the torregister using factor analysis will taken the value of the v	Lobbying trans	sparency									ם מ 2
be registered, otherwise 0. this variable in the facto analysis. Enforcement	of lobbying activities	for commercial interests required to register their identity and the company they	transparenc y increases the opportunity for commercial interests to influence politicians and political parties and, thereby,	(2021) ³⁶ ; OECD (2021) ¹³ ; Chari et al	127	yes	laws and regulations. This variables was constructed based on the three sources noted. Each country was sorted according to the following four categories: (1) no disclosure requirements, (2) voluntary registration of lobbying activities, (3) some lobbying activities must be registered, (4) most lobbying activities must be registered. The binary variable takes the value of 1 if some or most activities must be registered,	yes	s variable which takes the value of zero if there is no requirement to register lobbying activities,	2019	available for a sufficient number of countries we did not use this indicator during the construction of CPII. We assume that the latent variable identified using factor analysis will also capture this regulatory area - countries with demanding disclosure requirements for campaign donations and the financial/business interests of politicians are more likely to have disclosure requirement for lobbying activities, and vice versa. By way of robustness we will test whether our regression results are sensitive to the inclusion of this variable in the factor

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Executive oversight	If executive branch officials were engaged in unconstitutional, illegal, or unethical activity, how likely is it that a body other than the legislature, such as a comptroller general, general prosecutor, or ombudsman, would question or investigate them and issue an unfavorable decision or report?	Indicates the likelihood that bans and disclosure requirement s are enforced in practice.	V-Dem Dataset v11.1 34 [variable name: v2lgotovst]	172	yes	Coded by multiple country experts and converted to interval scale using Bayesian item response theory measurement model.	yes	Interval scale where the lowest score indicates the least oversight and the highest score indicates the most oversight.	2015, 2017, 2019	
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We identified a total of six indicators that were methodologically robust, available for >80% of countries, internationally comparable, and conceptually aligned with the ability of commercial actors to influence policymakers. As we were only able to find lobbying transparency data for 127 countries that input indicator was set aside. However, it is reasonable to expect that the other three regulatory areas are correlated with the level of transparency in terms of lobbying activities. That is, polities that require the disclosure of campaign donations and business/financial interests are more likely to require disclosure by lobbyists. For the sake of robustness we will check whether our regression results are sensitive to the inclusion of the lobbying transparency indicator during the construction of the CPII.

Appendix 3

List of 22 microstates not covered by the V-Dem data

- Andorra
- Antigua and Barbuda
- Bahamas
- Belize
- Brunei Darussalam
- Cook Islands
- Dominica
- Micronesia
- Grenada
- Kiribati
- Saint Kitts and Nevis
- Saint Lucia
- Monaco
- Marshall Islands
- Niue
- Nauru
- Palau
- San Marino
- Tonga
- Tuvalu
- · Saint Vincent and the Grenadines
- Samoa

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Appendix 4

Statistical analysis plan

Administrative information

- Title: Implementation of policies to tackle the commercial determinants of noncommunicable diseases from 2015 to 2020: a cross-sectional analysis of 172 countries exploratory analysis
- 2. SAP version: Version 1.0 (July 1 2021)
- 3. SAP Revisions:
- 4. Roles and responsibility:
 - i. Person writing SAP: Simon Wigley and Luke Allen
 - ii. Senior statistician responsible: Simon Wigley
 - iii. Chief investigator: Luke Allen

Introduction

5. Background and rationale:

A growing body of work describes the myriad channels though which corporations seek to undermine effective public health measures to constrain the sale and marketing of unhealthy commodities. [1–6] Although case studies are plentiful, there has been a paucity of empirical research to quantify the association between corporate influence and policy implementation.

All 194 World Health Organization (WHO) Member States have endorsed a set of 12 policies that target tobacco, alcohol, foods high in fats and salt, child-focused junk food marketing, and marketing of breastmilk substitutes. These policies designed to tackle the 'commercial determinants' of non-communicable diseases (NCDs) were first endorsed in 2013.

WHO monitors the implementation of these commercial policies through regular NCD country capacity surveys, completed by national ministries of health. WHO has produced three global progress monitor reports – in 2015, 2017, and 2020 [7–9] – providing country-level assessments of whether each of the 12 commercial policies has been 'fully implemented', 'partially implemented', or 'not implemented'.

This WHO data on commercial policy implementation provides a unique opportunity to examine whether indicators of corporate influence over policymaking processes are associated with implementation of key commercial policies, according to the three policy clusters delineated in Box 1.

Box 1: Commercial policies in three 'policy clusters'

Tobacco

- Tobacco tax
- Smoke free places
- Tobacco packaging
- Tobacco advertising bans
- Tobacco mass media

Alcohol

- Alcohol sales restrictions
- Alcohol advertising bans
- Alcohol tax

Food

- Salt reduction
- Fat reduction
- Child marketing restrictions
- Marketing of breast milk substitutes

Objectives:

In this exploratory analysis we aimed to provide a summary of international implementation trends over time, develop a composite corporate political influence index (CPII), and perform three sets of regression analyses assess the association between:

- 1. Overall country-level implementation of all 12 commercial policies (aggregate score) and CPII.
- 2. Country-level implementation of each of the three clusters and CPII.
- 3. Country-level implementation of each individual policy and CPII.
- 4. Country level prevalence of risk factors (tobacco use, alcohol use, hypertension, obesity, and child obesity) and each of the respective policies.

We hypothesise that countries with higher levels of corporate political influence will have the lowest levels of policy implementation.

Study methods

7. Study design: cross-sectional study based on observational data

Statistical principles

- 8. Confidence intervals and p-values.
 - i. Level of statistical significance: 0.05
 - ii. Confidence interval to be reported: 95%
 - iii. Adjustment for multiplicity: see 32 below

Study sample

9. 172-194 sovereign states for the years 2015, 2017, and 2019.

Data gathering and construction

- 10. Extract policy scores from NCD Progress Monitors for 2015, 2017 and 2020. [7–9]
- 11. Construct composite scores for all 12 commercial policies and each commercial policy cluster (tobacco, alcohol and food policies).
- 12. Assemble risk factors from various sources: adult obesity, child obesity, hypertension, alcohol consumption, and smoking prevalence.
- 13. Assemble control variables from various sources: GDP per capita, % urban population, % population aged 65+, level of democracy, % Muslim, legal origin, ethno-linguistic fractionalization, Small Island Developing States, and continent.
- 14. Construct 'Corporate Political Influence' index using latent factor analysis, using structural equation modelling in Stata with FIML.
- 15. Exclude variables that encompass less than 165 of 194 countries.
- 16. Log transform variables that are right-skewed.
- 17. Use data from 10-16 to construct a panel for the years 2015, 2017, and 2019 for 172-194 countries.

Model specification

- 18. Random effects GLS regressions: captures between country effects and within country effects
- 19. Confounding covariates: include control variables to address economic, cultural/historical, geographic, and population factors that may be driving the results.
- 20. Time trends: include year dummies to address the possibility of a spurious relationship between the outcome variable and the independent variables of interests.
- 21. Standard errors: cluster-robust

Regression analyses

- 22. Random effects regression I: total commercial policies (aggregate score for all 12 policies) regressed on CPII (with and without control variables) [using Stata's xtreg, re command].
- 23. Random effects regression II: each commercial policy cluster (tobacco, alcohol, and food) separately regressed on CPII (with and without control variables) [using Stata's xtreg, re command]
- 24. Random effects regressions III: All 12 individual commercial policies separately regressed on CPII (with and without control variables) [using Stata's xtreg, re command]
- 25. Construct prediction-based Bland-Altman plots for 2019 using the results from 22 and 23.

Additional analysis

- 26. Random effects regressions IV: tobacco, alcohol, fat, child food marketing, and salt policies separately regressed on corresponding risk factors (with and without control variables) [using Stata's xtreg, re command]
- 27. Interaction model: examine whether the association between democracy and commercial policies is conditioned by level of CPII. [using Interflex command in R][10]

Robustness/ sensitivity checks

- 28. Repeat 22, 23, 24, and 27 using Lima and Galea's [11] Corporate Permeation Index
- 29. Repeat 22, 23, 24, and 27 using CPII constructed:
 - (i) Without disclosure by politicians (because data for that variable is only available for year 2010)
 - (ii) With registration of lobbying activities (which is only available for 127 countries)
- 30. Repeat 22, 23, 24, and 26 using multiple imputation to address missing data [using Stata's mi impute mvn and mi est commands]
- 31. Repeat 22, 23, 24, and 27 including level of corruption as a control variable (potential confounder for CPII).
- 32. Collinearity checks: Variable and coefficient correlation matrices for 22.
- 33. Multiplicity tests for regressions [using Stata's wyoung module]
- 34. Robust Hausman test for random vs. fixed effects [using Stata's rhausman module]

Statistical software

35. Stata version 14.1 and R version 4.1.0

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