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The Art of Writing: Using Diaries for Action Research in Ghana, Tanzania and Uganda

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1 Introduction

2 The lack of an adequate and well-performing healthcare workforce is the single biggest barrier to
3 scaling up the necessary healthcare services for addressing the three health-related Millennium
4 Development Goals for countries in sub-Saharan Africa (SSA). The deficit in healthcare professionals
5 needs to be addressed by training more new healthcare personnel, and, improving the performance
6 of the existing and future workforce. Most development and research emphasis has been on the first
7 aspect with a serious neglect of initiatives to address the complex area of workforce performance. At
8 the same time, public health systems in SSA are decentralising, with authority for human resource
9 (HR) planning, management and evaluation being devolved to district health management teams
10 (DHMTs); thus opening up opportunities for such teams to take control of such functions to more
11 effectively meet local health needs. Given this increased authority of DHMTs, top down HR initiatives
12 of central government become less relevant. Bottom up, locally engaged and locally owned
13 initiatives are needed that will have immediate practical use to DHMTs.

14 In this context Action Research (AR) can be a potentially effective form of performance 'on the job'
15 training in human resource management and development (2013a). In AR, researchers and
16 practitioners continuously work through systematic cycles to describe and analyse the changing
17 human resource and health system situation that they face; identify and plan strategies to improve
18 the situation or problem; implement changes needed; observe and record the effects of doing so;
19 and reflect on the processes and effects of such changes (2001c). Diaries are one out of a number of
20 ways for busy DHMTs to record their journey through these learning cycles in order to identify ways
21 to quickly improve performance. Other ways of recording that have been used in AR studies include
22 learning diaries as described by Reason and Bradbury (2007) as well as learning histories as
23 described by Roth (1998).

24 The purpose of this paper is to reflect on the use of diaries to record the process of implementation
25 and learning throughout the AR learning cycles conducted by DHMTS in Ghana, Tanzania and
26 Uganda. It focuses on a practical AR question that we encountered early in the project - what is the
27 most effective way for busy district health managers to reflect on the 'action' for enhanced learning?
28 We needed to know who should be recording, what, how, when and for how long. Substantial
29 guidance is given in handbooks on the use of diaries, learning histories and other forms of recording
30 of AR cycles (e.g. 2001a; 2001b; 2001c). However, these overwhelmingly focus on high income
31 countries (HICs) and we found little similar guidance for LMICs where supportive technologies are
32 less available, workloads can be higher, and health workforce is with lower education and very poor
33 continuous professional development available to them. A literature review was undertaken to seek
34 empirical exemplars from other AR projects in LMICs. We were surprised to find that most
35 documentation has been undertaken by academics, with the non-academic co-researchers
36 seemingly fulfilling passive or semi active roles of data providers. Only one article fully explored the
37 issues we were dealing with; the authors noted that "very little has been written on diaries as a tool
38 in AR"(2007). We fill this gap in the literature by describing and reflecting on our experience of
39 introducing and using diaries for AR by DHMTs operating within the public health systems of Ghana,
40 Tanzania and Uganda.

41 The paper is structured as follows. First, background on the HR challenges in Ghana, Tanzania and
42 Uganda s presented. Next, the PERFORM project and how the project arrived at a decision to use
43 diaries is explained. Thereafter our methods for this paper are described before reporting on the

1 experiences of local practitioners in using diaries and discussing the key lessons learned to share
2 with other AR practitioners working in LMIC settings.

3 Background

4 The PERFORM project (Supporting decentralised management to improve health workforce
5 performance in Ghana, Tanzania and Uganda) was a four-year EU project (2011 – 2015). It aimed to
6 enhance understanding of how, and under what conditions, AR could strengthen district health
7 management, ultimately leading to improvement in healthcare workers' performance.

8 Ghana, Tanzania and Uganda were selected for this project because they face problems of health
9 workforce shortage and mal-distribution, are actively trying to address these problems through their
10 health policies and plans and have sufficiently decentralized management structure to support and
11 make use of the action research approach.

12 Overview and Human Resource Challenges in Ghana, Tanzania and Uganda

13 Situated in West Africa, Ghana covers approximately 238,500 km², with an estimated population of
14 25,905,000 and children under 5 years constituting 14.5% of the total population. 53.4% of the
15 population now reside in urban areas (2015a; 2015i). Ghana is officially classified as a lower-middle-
16 income country (2015f). Health services are provided by the Government (c.65%), Christian Health
17 Association of Ghana (CHAG), private Islamic missions, private for profit, quasi-governmental and
18 non-government organisations. There are several languages spoken in Ghana but the official
19 language is English.

20 Tanzania is situated in East Africa. The mainland covers 947,300 km² and the population is estimated
21 to be 49,253,000 and children under 5 years constituting 17.9% of the total population. 30.9% of the
22 population now reside in urban areas (2015b; 2015j). Tanzania is officially classified as a low-income
23 country (2015g). Health services are provided by the Government (74%), Christian Social Services
24 Commission (CSSC), private Islamic missions (BAKWATA), private for profit (3%), and non-
25 governmental organizations. English is recognized as the official language in Tanzania however,
26 Kiswahili is widely spoken and has recently been adopted as the language of instruction in all schools
27 in the country (2015d).

28 Uganda is also located in East Africa. It covers 241,038 km² and has an estimated population of
29 37,579,000, and children under 5 years constituting 19.4% of the total population. 84.2% of the
30 population lives in rural areas, largely practicing subsistence agriculture (2015c; 2015h). Uganda is
31 officially classified as a low-income country (2015e). Health services are provided by government
32 (63%) and non-state providers, including faith-based and private practitioners. English is the official
33 language in Uganda however, in 2005, the Ugandan parliament designated Swahili as the country's
34 second official language (2008).

35 The public healthcare systems in these countries are hierarchical with districts (the lowest level of
36 the healthcare system) reporting to a regional department of health in Ghana and Tanzania, and the
37 region to the central Ministry of Health (MOH). With decentralisation, some of those previously
38 centrally or regionally held responsibilities and authorities are being devolved to DHMTs.

39 Table 1 provides a summary of the main health and human resource statistics for each country.

1 **Table 1: Key statistics for each country**

Indicators	Year	Ghana	Tanzania	Uganda
Total number of districts in the country		216 (2012)	169 (2012)	136 (2015)
Under-five mortality rate (per 1,000 live births)	2013	78	52	66
Maternal mortality ratio (per 100,000 live births)	2013	380	410	360
Health worker density				
• Per/1000 population	Doctors	0.11 (2008)	0.01 (2006)	0.12 (2005)
• Per 1000 population	Nurse/ Midwives	0.97 (2008)	0.24 (2006)	1.31 (2005)
Births attended by skilled health personnel	Latest year available	67%	49%	58%

2 Data sources: Country statistics and global health estimates by WHO and UN partners

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4 At the district level in each country, a District Health Management Team (DHMT), typically chaired
 5 by a District Medical Officer (DMO), is responsible for planning and management of health services.
 6 The number of healthcare professionals in such teams and their professional composition varies
 7 between the countries. In addition to the DMO, the DHMT consists of at a minimum, heads of
 8 nursing, pharmacy, dental, human resources and finance and/or administration. The terminology
 9 and location of DHMTs within local government structures varies between the countries. In this
 10 paper, we will use the term DHMTs to mean a decentralised health management team responsible
 11 for planning and managing health services provision within a health district (including sub-district
 12 health facilities) as well as the implementation of national and regional plans and policies.

13 The DHMTs typically cope with several challenges. Finances, equipment and infrastructure is usually
 14 scarce; implementation of national policies, may not have been fully delegated to regional/district
 15 levels; teams can be overwhelmed by workload due to insufficient staff or ad-hoc duties passed
 16 down from central MOH and different aid projects. Healthcare providers feel discouraged,
 17 overworked, and undervalued resulting in low motivation, high absenteeism, and poor retention
 18 (2013b).

19 In each country, three districts were selected to participate in the project using three broad criteria.
 20 First, owing to the collaborative nature of the project, it was important to have a motivated and
 21 reasonably staffed DHMT. A second criterion used in Uganda and Ghana was the district's level of
 22 performance based on a national performance league table. It was broadly intended that one well
 23 and one less well performing district be included so that differences in project effects in these
 24 different settings could be examined. Finally, districts with broadly differing characteristics
 25 including a mix of rural and urban were sought. The selection of districts was undertaken under the
 26 guidance and with the approval of the MOH in each of the three countries. No 'control' districts
 27 were selected in any of the countries, because the project did not seek to attribute potential
 28 changes in management processes exclusively to the AR approach.

29 Table 2 summarises key characteristics of each district.

1 **Table 2: Key characteristics of the study districts in the PERFORM project at the beginning of the**
 2 **study**

Feature	Ghana			Tanzania			Uganda		
	Akwapim North	Upper Manya Krobo	Kwahu West	Iringa Urban	Kilolo	Mufindi	Jinja	Luwero	Kabarole
Population	134,590	75,152	199,604	172, 130	233,727	317,760	501,300	472,300	415,600
Area (km ²)	450	658	414	162	7,881	7123	768	2577	1,844
Setting	Mostly rural	Rural	Mostly rural	Mostly urban	Rural	Mostly rural	Mostly rural	Rural	Rural
Number of Doctors/1000 people (district)	0.07	0.03	0.09	0.02	0.01	0.01	<0.05	<0.05	<0.05
Number of core DHMT members	8			8			6		

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1 *PERFORM Consortium partners and their roles*

2 The PERFORM Consortium is made up of six partner institutions- three from Africa and three from
3 Europe. Each partner from an African country is paired with a partner from a non-African country.
4 The table below shows the paired partners.

5 **Table 3: Paired partners**

Country	African research partner	European Paired partner
Ghana	School of Public Health, University of Ghana	Swiss Tropical and Public Health Institute, Switzerland
Tanzania	Institute of Development Studies, University of Dar Es Salaam, Tanzania	Nuffield Centre for International Health and Development, Leeds University, United Kingdom
Uganda	School of Public Health, Makerere University, Uganda	Liverpool School of Tropical Medicine, United Kingdom

6

7 Each of the African partners, known as the Country Research Teams (CRTs) was located in one of the
8 participating countries and was responsible for three districts. Each partner from Europe was
9 referred to as a European Partner (EP). As part of the paired partnership, the EPs provided support
10 and offered research advice to their respective CRT. The EPs also attended all national workshops
11 held by their paired CRT.

12 The CRTs were responsible for facilitating the study in their respective countries by supporting the
13 use of AR cycles in each of three districts. The CRTs were to be a critical friend to the DHMTs through
14 repeated contact by scheduled visits, inter-district workshops, email, skype, telephone calls and
15 texting. Each CRT was made up of at least three researchers. In Tanzania, a focal CRT member was
16 assigned to each district. However, in Ghana and Uganda, all members of CRT oversaw activities in
17 each district.

18 The DHMTs were regarded as co-researchers in the project. They collected data, took part in the
19 analysis of that data and led each phase of an AR cycle. Since the specific capabilities and strengths
20 differed from one DHMT to the other, there was room to negotiate the roles and levels of
21 participation between the CRTs and DHMTs. The DHMTs from the three districts in each country
22 came together in three separate national workshops to share learning and progress on the project
23 activities. Apart from the workshops and meetings mentioned in the paper no specific arrangement
24 was made for regular inter-district collaboration as part of the project.

25 No monetary payments were made to DHMTs for their participation in the project. However, they
26 were reimbursed for the participation in workshops. DHMTs were assumed to benefit from
27 participation in the project through improved capacity to systematically identify strategies to
28 address HR and health system challenges albeit with limited resources. Payments were made to all
29 CRTs and to EPs. We return to this small but important point on payments later in the paper.

30 The DHMTs identified and selected HR and Health System (HS) strategies (for the purpose of
31 PERFORM, these strategies were referred to as HR/HS bundles) which were feasible to address
32 within project timeframes, decentralised responsibilities and DHMT budget. Together, the DHMTs
33 and CRTs were to work through at least two action research cycles as they developed (plan),

1 implemented (act), measured the outcomes of the implemented interventions (observe) and
2 reflected on the outcomes (reflect) of these HR/HS bundles over a period of 12-18 months. The
3 paper by Mshelia et al (2013a) provides further detail on the PERFORM project methodology. This
4 paper specifically focuses on recording the action, outcomes, reflection and learning during AR
5 cycles.

6 Substantial discussion within team meetings and by email between EPs and CRTs preceded the
7 decision to use diaries. Early in the project, recording during AR cycles was expected to be
8 undertaken through the use of learning histories, as set out in Reason and Bradbury (2001c) and
9 Roth (1996). Learning histories were identified as useful because they potentially support the
10 learning capability of an organisation. They also promised to capture informal processes of
11 reflection, learning and change that may be happening within the DHMTs anyway, for example at
12 their weekly management meetings - learning histories would merely formalise those processes. The
13 learning history approach, however, relies on a learning historian - the person who has primary
14 responsibility for the development of the learning history. The partners decided that it would be
15 more practical if the learning historian was a member (or members) of the DHMT because they
16 would be continually present in district locations and could capture the dynamics of action,
17 reflection and learning that was required. In addition, no partner had experience in the use of
18 learning histories hence a (presumed) simpler choice of diaries was made by the lead EP. Diaries
19 were still seen as a means to both record activity taking place when implementing the HS/HR
20 bundles and be a vehicle for encouraging reflection and learning experienced by the DHMTs.

21 Before describing how diaries were introduced, used and whether project expectations were met,
22 we report on the methods that underpin this paper.

23

24 **Methods**

25 The data for this article came from a review of ongoing project documentation; a peer reviewed
26 literature review; and semi structured interviews carried out in the three participating countries.

27 The project documents reviewed included minutes from monthly project management meetings on
28 the topic of documenting AR cycles; the AR handbook prepared by the lead partner on methodology;
29 and the visit reports prepared by the CRTs after they visited the districts. We sought instances where
30 EPs and CRTs discussed how recording was carried out and whether local learning had been
31 captured.

32 A literature review was undertaken to identify published literature on studies in which local
33 practitioners or the community participated in recording AR cycles. Criteria for inclusion of literature
34 for the review were: academic articles, which gave sufficient detail on methods to indicate how
35 active participants had been in data collection and analysis for action research taking place in LMICs;
36 reflection on methodological issues encountered and how they were overcome was a highly
37 desirable second criterion. Searches were undertaken in 2013 in the Web of Knowledge database
38 using various combinations of key word search terms: learning history; diary; record*; document*;
39 recording learning; reflect*. The search was restricted to English-language articles from LMICs. The
40 research results were cross referenced for continent and random LMIC (Africa, India, Asia, South
41 America, Vietnam, Brazil, Pacific, Cambodia, Costa Rica, Ghana, Tanzania, Uganda) to check that
42 relevant articles has not been missed. The citation and abstracts were downloaded into Endnote.

1 Abstracts were scanned for indications of recording by local participants, and where this was the
2 case, the full article was scanned. 8 articles were retained and reviewed.

3 Given the paucity of the literature base on the use of diaries, we undertook interviews to
4 understand how diaries were used to guide reflection and learning in the PERFORM project. 13 semi-
5 structured interviews with four CRT members and nine DHMT members were undertaken between
6 October 2013 and April 2014. All interviews were conducted in English and undertaken by
7 researchers in one EP. The key questions were how the interviewees perceived the purpose of the
8 diaries; whether and if so, how, diaries were used in general, for reflection and learning; and
9 whether the diary was perceived to be making a difference to workforce management practices. The
10 interviews were audio-recorded, transcribed, double-coded and later thematically analysed by two
11 researchers, one of whom conducted the interviews using NVivo (version 10).

12 Initial results from each of these methods were shared with all co-authors through several stages of
13 reflection to confirm, challenge, and feedback into a cycle of reflection and learning on diary use for
14 AR initiatives in LMICs. The views presented here are those of researchers, because the DHMT
15 members were not directly involved in the analysis of interview data or the writing of this paper.

16

17 **Using Diaries in Action Research**

18 To introduce diaries to the DHMTs, the EPs prepared guidelines that were emailed to each CRT on
19 the content and format of diary keeping in February, 2013. The guidelines emphasised that the
20 DHMTs were free to adapt the formats for their diaries but provided instructions on content (see
21 Figure 2). All DHMTs agreed to create diaries; fill them in routinely; and to share their diaries with
22 the CRTs, either in person during CRT visits to the district or via email. The DHMTs started filling out
23 the diaries in March 2013 in Ghana, and August 2013 in Tanzania and Uganda. In Tanzania, the diary
24 was kept in Kiswahili while it was filled in English in Ghana and Uganda.

25 The CRTs introduced the diary to DHMTs in their country. While the CRT received the same guidance
26 on how to create and use the diary, the CRTs introduced the diary differently in each country, and
27 the participating DHMTs took a unique approach to keeping their diary. To capture these unique
28 differences, we next describe the evolution of diaries in each country, focusing on how the diaries
29 were introduced, the purpose and value of diary keeping from the perspective of the DHMTs, how
30 their format/structure and process of diary keeping changed over time, and last, how the diaries
31 were used in reflection and learning within the participating districts.

Whenever you do some work on the PERFORM project please write in the diary and **put the date of the entry**, for example:

- meetings such as DHMT meetings which include PERFORM, have meetings with facilities about PERFORM, meetings with Country Research Team
- selecting HR/HS strategies to address your problem trees
- implementing HR/HS strategies
- monitoring (observing the effects) of the HR/HS strategies

The diary should include what you have done and some reflections on what was done or what happened (i.e. what you are thinking). The following are prompts that may help you fill the diary:

- How we chose this bundle of strategies -describe the bundle of strategies
- How we implemented a bundle of strategies
- Why we implemented in this way
- How we have selected the strategies
- How we have observed the effects of the strategies
- What were the effects (and unintended effects) of the strategies
- What worked well
- What worked not so well
- What we would change next time
- Any changes in the environment that may affect the process and results

Any member of the DHMT can write in this diary.

Please share the diary with the Country Research Team when they visit.

2 **Figure 1: Instructions for keeping the diary**

3

4 During their visits to the districts which took place at least once every two months), the CRTs
 5 discussed the entries in the diaries with the DHMT members. The CRTs asked questions for
 6 clarification and made suggestions on how to improve the content of, and the frequency of
 7 recording, in the diaries.

8 Ghana

9 The CRT introduced the diary to the three participating DHMTs during an inter-district workshop
 10 which was held in February, 2013. All DHMTs opted for a paper-based diary and used a ruled
 11 notebook, separated into weekly segments. Each DHMT met once a week to review the recorded

1 activities of the previous week, and plan for the week ahead. Each participating DHMT had one diary
2 and any member of the DHMT could write in it. Initially, each member of the participating DHMT
3 kept individual diaries as well as a common team diary. DHMT members recorded activities in their
4 individual diaries, and then transferred the details into the communal version during DHMTs' weekly
5 meetings. This system however, meant that DHMT members often did not have ample time to
6 transfer entries from their individual diaries to the communal diary. To deal with this, the CRT and
7 DHMTs agreed during a monthly CRT visit in April 2013 to choose a focal person amongst the DHMT
8 members to ensure the transfer of entries between the individual and communal diaries. However,
9 on occasions when the focal person was away from the district health directorate office, and
10 therefore not available to make the transfers, other members of the team felt it was not their
11 responsibility to make the transfers. This meant the communal diary was left unfilled. After this, in
12 June 2013, all DHMT members agreed for each member to promptly transfer individual diary's
13 recordings into the communal diary. The structure of the diary did not change during this time.

14 When introducing diaries, the Ghana CRTs emphasised to DHMT members that they would need to
15 reflect on the management processes they went through during the implementation of PERFORM
16 bundles, and that such reflection was a key aspect of learning within AR. The DHMTs acknowledged
17 the diary approach to recording management processes and activities as appropriate, since it helped
18 them to reflect on their activities. Though reflection did take place, it was not recorded in the diary.
19 Some DHMTs reflected as a group and some as individuals as they undertook an activity or wrote
20 about it in the diary:

21 *'We meet every Monday morning as a team to consider issues which definitely might*
22 *include PERFORM... so, as we sit down, if there are PERFORM objectives, there was an*
23 *issue, and we look at it; in addition to other issues. And if the issues are so pertinent, that it*
24 *can't sleep over and wait till Monday, immediately we take a decision on it. And then on*
25 *Monday, we look at it and see if our decision was okay; our ideas were exactly what we*
26 *needed, and so forth... whether the appropriate action has been taken as well.'* [DHMT
27 *member]*

28 DHMTs discussed their activities within the team, how they had been undertaken and whether they
29 had achieved desired outcomes – but this was not recorded in the diary. CRTs and DHMTs
30 recognised that the diary was rarely used as a means to record reflection.

31 *'As a group, (the DHMT) may have had a meeting and discussed a few things then, on*
32 *reflection, taken some decisions... but then when we go into their diaries, nothing shows.*
33 *We realised that the diaries were only capturing major activities and training'* [CRT
34 *member].*

35 The CRT decided to revise the format of the diary and changed the name to 'documentation
36 template' in July 2013. The revisions were undertaken by the CRT and DHMTs together. The changes
37 were focused on the inclusion of specific prompts which were intended to encourage reflection on
38 causes and reasoning behind recorded activities. Each DHMT member still kept individual diaries on
39 a daily basis. The documentation template replaced the communal diary into which transfers were
40 made weekly or fortnightly depending on DHMTs' workload. The DHMT saw the documentation
41 template (with prompts) as a more convenient approach to recording and reflecting as a team. The
42 individual diaries were useful for monitoring and daily tracking of activities. Between July 2013 and

1 August 2014, the documentation template had been filled on average 39 times in each of the three
2 study districts.

3 In PERFORM, the learning was understood as a continuation between the information derived from
4 experience and suggestions for change, that is, for indications that the DHMT has considered
5 alternative ways of acting that were different to what had happened before. The diaries did not
6 capture this reflection and progression of considering options to an existing activity and reaching a
7 decision to change.

8 An example of this lack of alternatives was cited during the interviews when the interviewee
9 described a request to repair a refrigerator.

10 *‘So let’s say, we went to a facility, (and) found out that their cold chain system was down.*
11 *Immediately, we have to report on that. For that one, we wouldn’t wait till the following*
12 *Monday to take action on that. Immediately when we come back, we have to write and*
13 *send a request to the regional office for them to also forward to the headquarters for the*
14 *fridge to be repaired [DHMT member]*

15 Tanzania

16 The CRT in Tanzania introduced the diary to the DHMT members in the three districts during an
17 inter-district workshop in August 2013. All DHMTs decided to keep the common diaries as a
18 Microsoft Word document on their office computer and each appointed one or two people to act as
19 ‘focal persons’. These focal persons were responsible for updating the diary and were the Health
20 Secretaries in two districts and in the third district, jointly between the Council HIV and AIDS
21 Coordinator (CHAC) and District Nurse Officer (DNO). All DHMT members met with the focal
22 person(s) and the entry was made together with the focal person. All DHMTs used a table format,
23 with each column having a different prompt at the top. The format has not changed since the
24 introduction of diaries, although the CRT and DHMT agreed to give an additional template to
25 respective district health officers dealing with HIV in the Council (local government) to record any
26 relevant information related to the PERFORM HR/HS bundles. During their monthly visits, the CRT
27 noted challenges in the way the information was recorded. For example, there was confusion on
28 how to complete two columns related to effect of bundles and reflection. Following discussions,
29 both agreed that the effect column should contain information on the outcome of the activity
30 conducted while the reflection column should contain information on circumstances that influence
31 an activity to be successful or unsuccessful.

32 The diaries were kept either in the focal persons’ offices or the District Medical Officer’s (DMO’s)
33 office where they could be easily read by all the DHMT members. The diaries were usually emailed
34 to the CRTs in Dar es Salaam on a monthly basis for review and comments. The CRTs used these
35 diaries as monitoring tools for the implementation of the bundles and also formed the basis for
36 discussion with DHMTs during the next field visit to the districts.

37 Over time, the CRT and DHMT noticed that they were not recording all their PERFORM related
38 activities and so it was agreed towards the end of 2013 that PERFORM would be added to the
39 agenda of the routine weekly DHMT meetings as a means of improving recording in the diary. Each
40 district averaged about eight entries in their diaries per month.

1 The diary was seen as a tool to record “*and report activities which are being done*” [DHMT member]
2 as part of the PERFORM project. To the CRT, it appeared that the DHMT members did not have a
3 habit of reflection in writing at initial stages:

4 ‘(they) *are not used to thinking, to observing in a reflective way. Normally they just do....*’
5 [CRT member]

6 However, some other DHMT members appreciated the importance of the diaries. During a focus
7 group discussion between the CRT and DHMT, DHMT noted that using diaries:

8 ‘*...helps us in keeping records, data and other activities that we implement in the month,*
9 *week, etc. ...it can make us succeed in self-assessment as to how we are supposed to move*
10 *ahead, what are the challenges, so the benefits are immense...*’ [DHMT member]

11 Some DHMT members went further to propose that the tool should be used in other aspects of
12 their work:

13 ‘*...we must use the diary in the implementation of the [Comprehensive Council Health Plan]*
14 *CCHP in order to track the day to day implementation of the plan. If a person comes now*
15 *wanting to know what we did yesterday, we can show that we did from here to there.*
16 *Therefore as DHMT we feel that we will go on using it[the diary], and it is something that*
17 *we have learnt very well..*’ [DHMT member]

18 Regular monthly CRT visits to the districts were used to discuss and reflect on diary entries.
19 However, this did not appear to have initiated a culture of reflective practice in the three districts,
20 partly because the different DHMT members stated they were too busy with many ad-hoc activities
21 and had little time to reflect on the effects of the implementation of the bundles during their weekly
22 management meetings.

23 Uganda

24 The CRTs introduced the diaries to DHMTs during a workshop in February, 2013. All three DHMTs
25 opted for paper based diaries using a ruled notebook. Two DHMTs kept their diary in a specific
26 (usually the District Medical Officer’s) office and then any team member could write in it as desired
27 by visiting the designated office to make an entry. One DHMT decided that the diary should
28 physically move between DHMT members and, also, to the sub-districts. All DHMTs selected a focal
29 person to be responsible for the safekeeping of the diary and to coordinate entries. Keeping the
30 diary in one place meant that DHMT members knew where the diary was at all times and knew how
31 to gain access to it. On the other hand, those who worked at a different location (e.g. in the sub-
32 district) could only write in it when they came to the DHMT headquarters. When the diary moved
33 locations, it was easier for the DHMT and sub-districts to gain access. However, it also meant waiting
34 for a long time (usually at least one week) before the diary came to their location. When this
35 happened, there was a time lapse, especially when the diary was in another team member’s office
36 or in a different location, so not readily accessible:

37 ‘(Filling in the diary) *is not as immediate as when I do an activity today, I will record it*
38 *today. I will wait for their diary to come from where ever it has gone and record it in*
39 *there... in your head you keep remembering 'I did this activity, when the diary comes, I will*
40 *record in it.*’ [DHMT member]

41 The diary in Uganda was therefore not seen as a complete record of activity, since as well as
42 forgetting, workload could mean the diary was not filled in.

1 *'Sometimes the people write the reports after the work is done, sometimes they forget to*
2 *record here from their work, and anyway I ask them have you updated book, the*
3 *'PERFORM book' and they say 'eh, I've forgotten'. [DHMT member]*

4 Over time, the communal diary evolved into duplicate copies. When DHMT members went for
5 supervisory visits to sub-district health facilities, they used the diary to document the conversations
6 they had with heads of those facilities, and to note the actions and changes that sub-district health
7 facilities needed to make before the next DHMT visit. However, it was not possible to leave the
8 communal diary with any one health facility so the DHMT members decided to start filling in the
9 diary in duplicate, using carbon paper, so that they could give the head of the health facility a copy
10 of the entry and retain the original. The DHMTs also experimented with using a Facebook group as a
11 diary format, where they could share their experiences of using diaries and implementing the HS/HR
12 bundles. This was not taken up because the costs of accessing the Internet were laid on DHMT
13 members, and many of the DHMT members had never used Facebook before and were not
14 confident in using it.

15 The written diary often acted as a checklist for activity monitoring in Uganda - as a DHMT member
16 read an entry, s/he could check off activities undertaken from the annual district plan. DHMTs
17 perceived the value of the diaries to be in focusing on monitoring and implementation issues,
18 particularly prioritising activities and improving accountability to pre-planned objectives:

19 *'...we initiated a district health disciplinary committee...to look through the issues that are*
20 *affecting human resources performance issues like late coming, absenteeism, planning*
21 *and discipline. So when we establish that committee we started summoning the staff,*
22 *...we summon that person, who comes to the committee, we discuss and make this person*
23 *commit himself or herself to improving on his area of service and it has had an effect'*
24 [DHMT member]

25 While DHMTs appreciated that the written record was not complete, they felt the diary did allow a
26 new form of sharing that promoted learning:

27 *'It gives a learning experience from one health sub-district to another, from a district*
28 *headquarters to the lower (health system) levels. So basically, it is there to help us run our*
29 *day to day activities and keep referring to what worked and see whether what worked can*
30 *work again.'* [DHMT member]

31 Although DHMTs noted that they were unfamiliar with a 'diary culture':

32 *'Our reading and writing culture, documenting culture is poor'* [DHMT member]

33 The guidance and support from CRTs was seen as essential to facilitate diary use and overcome
34 some of the constraints of time, workload and culture mentioned above.

35 *'(the CRTs) give us guidance throughout, even if it's just through their responses because*
36 *sometimes we get stuck how do we go about this and we then discuss with DHO (District*
37 *Health Officer) and then he (DHO) calls and sometimes they (CRT and DHO) mail each*
38 *other like that... so that information and even the regular meetings with them have helped*
39 *us so much'* [DHMT member]

40

1 **Table 4: Comparison of diary process and structure in the three countries**

Question	Ghana	Tanzania	Uganda
When was the diary introduced?	February 2013	August 2013	February 2013
What was the diary mainly used for?	A checklist for activities undertaken and to a lesser extent for reflection	A record of activities undertaken	A checklist for activities undertaken and to a lesser extent for reflection
How frequently did the CRT review the diaries (visit to the district)?	Weekly and fortnightly depending on workload	One visit every two month	When visiting the district and as the need arose
What format did the DHMTs keep the diary? (paper, computer)	DHMTs kept paper diaries	Kept in computers of focal persons and a hard copy was kept in the DMO's office	Book
One communal copy or individual copies or both communal and individual?	Both individual and communal copies were kept	A communal copy	A communal copy
How did the format of the diary change over the lifetime of the project?	Though individual diaries were kept (without prompts), the communal diaries (with prompts) was later replaced with a "documentation template" (with prompts)	The format slightly changed towards the end of 2013 by adding a column linking activities recorded in the dairy with Comprehensive Council Health Plan (CCHP) activities	Format did not change but way and what to write where improved.

2

3 **Discussion**

4 From the results presented above, it is clear that diaries were actively taken up by co-researchers
 5 (DHMTs) which make them unusually active in recording when compared to other AR initiatives
 6 conducted in LMICs. Based on the DHMT and CRT experience of using diaries in the PERFROM
 7 project, we see 5 key learning points to share with other AR initiatives when recruiting busy local
 8 healthcare personnel to use diaries and record AR cycles.

9 *Ownership by practitioners encourages use of diaries*

10 There is no consensus in the literature on the best method for local practitioners to record AR cycles.
 11 For AR projects in LMIC contexts, written recording is most often undertaken by academic
 12 researchers who use standard qualitative research tools (such as interviews, field notes, personal
 13 reflective diaries, workshops) that do not appear to be significantly altered by their use in an AR
 14 project. The paper by Ahari et al (2012) provides some examples. Learning histories have, so far, not
 15 been used in LMICs while the use of diaries has been reported once (2007). In the PERFORM project,
 16 the DHMTs were not directly involved in the discussions around the choice of using diaries in the

1 project; rather the decision to use diaries was reached between the EPs and CRTs. It is therefore
2 notable that diaries were actually used – DHMTs took ownership of a recording tool and
3 brainstormed on how to make it work locally. The actual use is an important finding and contrasts
4 with the results reported by Buchy and Ahmed who reported no such local ownership of diary use by
5 community NGOs in their AR project, despite repeated encouragements from researchers including
6 payments to the local practitioners as an incentive to diarise (2007). No payments for implementing
7 activities were made to DHMTs during the PERFORM project.

8 A possible reason for the uptake and ownership of diaries may be the context that practitioners are
9 operating in. The diaries were embedded into the routine practices of the DHMTs rather than being
10 a separate ‘new’ mechanism. This was significant as healthcare staff operate in a text-based work
11 culture of annual plans, health information monitoring and reporting against targets. Therefore, the
12 diaries were similar to other recording processes familiar to the DHMTs. In Tanzania, for instance,
13 the teams routinely read and discuss their forward plans and reports. These kind of recording and
14 monitoring against targets are compiled typically in relation to the budget spent on each activity.
15 Such recording is required not only by the public health system (to Departments of Health, for
16 instance) but also by external project donors. PERFORM was one of a number of externally funded
17 projects taking place in the participating health districts during 2011-2015. Hence, the DHMTs were
18 familiar with recording their activity and the concept of continuous monitoring against plans. These
19 concepts form an important part of their routine management practice. The communal diary and
20 individual diaries were suited to the specific context and circumstance of the districts. There is then,
21 no single best way for busy local practitioners in various contexts to keep a diary, rather the best
22 way of recording should be context-specific and be determined by the practitioners themselves.

23 While the PERFORM project was successful in producing diaries that were kept by DHMTs, more
24 detailed diary entries kept more consistently may have resulted if the DHMTs had been involved at
25 the earliest stages of choosing and developing the ideas for the diaries.

26

27 *Clear and Shared Purpose is necessary for effective diary keeping*

28 Although the diary was intended to support recording, reflection and learning, the teams focused on
29 recording. There are two possible explanations for this. It may be that the CRTs placed more
30 emphasis on recording when the diaries were introduced and during their regular visits to the
31 district thereby inadvertently relegating reflection and learning. In addition, DHMTs were less
32 familiar with active reflection on their daily practice and preferred to default to familiar behaviour,
33 being recording.

34 Our experience from the PERFORM project is that while obtaining agreement from all the parties
35 involved, on the purpose and design of the recording (in this case it was a diary) tool is important,
36 consistent and balanced reiteration of this message is key to allowing the original idea translate to a
37 document which serves the intended purpose.

38 *Allow diaries to evolve*

39 Conspicuously, the PERFORM diaries evolved over several months of use. The format changed from
40 being individual to becoming communal and from being kept solely by the DHMT members to copies
41 being given to heads of health facilities. In Ghana, an additional reflection tool was seen to have

1 added value, while the Ugandan DHMTs experimented with the use of Facebook to support the
2 diary. The diaries became ‘live’ documents with local practitioners experimenting with various
3 formats and ways of keeping them. Allowing the diaries to evolve was beneficial because it increased
4 ownership of the diary by the DHMTs and encouraged integration of the document into their routine
5 practice.

6 The CRTs reviewed the diaries when visiting the DHMTs and by email at other times. This meant that
7 the DHMTs received regular support and guidance on the content and format of the diaries.
8 Feedback from the CRTs led to discussions on how the diaries were kept and their contents. This in
9 turn led to modifications in the way the diary was kept. The DHMTs were willing to accept feedback
10 from the CRTs and act on it. This compares to Buchy and Ahmed who reported that feedback on the
11 field diary was sent once to community partners but no further versions of the diary were thereafter
12 made available for review (2007). This highlights the importance of not only fostering ownership of a
13 diary but enabling a strong and supportive relationship that allows space for practitioners to respond
14 freely to comments/feedback from academic partners without fear of damaging their relationship. In
15 our experience, frequent face-to-face visits to the districts were a key element in strengthening the
16 relationship between the CRTs and DHMTs.

17 *Recording reflection & learning processes is challenging*

18 In interviews, the DHMTs and CRTs said that the concept of ‘diarising’ was relatively new and that
19 DHMTs hadn’t yet “mastered the art of writing”. These statements were made in reference to the
20 mode of keeping a diary to record reflective processes and therefore to make a learning cycle
21 explicit. From the interviews, it was clear that diaries were used to record and monitor project/plan
22 management outputs and whether these were or were not achieved, while not reflecting on the
23 processes for getting to those outputs per se. Again, this may have been because of the work
24 contexts the DHMTs were operating in, as discussed earlier.

25 Buchy & Ahmed suggested that the lack of recorded learning in their project was because the NGOs
26 and academics differed conceptually on what was meant by the term ‘learning’. NGO staff felt it
27 meant exchange of information based on field experience; the academics felt it meant a critical loop
28 of activities in which awareness preceded engagement and hence change. These are not mutually
29 exclusive activities, since one can inform the other.

30 AR was used because it was thought to make explicit a process of action and learning that already
31 happened within DHMTs. We can see that AR did indeed capture this. Using the previous example of
32 a fridge that broke down, the DHMT are reporting on an observation (no cold storage); a reflection
33 (we need it); and an action (request to get it repaired). Learning here is expressed as concrete
34 practice and expertise. However, diaries did not record wider reflection – for instance, does the cold
35 storage often break down? Why might that happen? How could breakdown be prevented? Such
36 wider reflection is not found in the written diaries. Without the wider reflection, there is no
37 indication that the HS/HR bundles were modified to create new ways to achieve healthcare
38 objectives though we acknowledge that the duration of the AR cycles recorded by the project may
39 have been too short so that learning and change was not captured.

40 Regardless, the DHMTs did see an added value in the diaries, particularly in the prioritisation and
41 focus on outputs. This in itself was different to previous monitoring conducted within the routine
42 work environment.

1 Diaries are kept when inserted into supportive research relationships

2 The DHMTs did use the diaries for reflection however, when this happened, reflection was *around*
3 (rather than in) the diary. The diary acted as a discussion tool but summaries of the discussions were
4 not written down in the diary. Oral discussion as part of AR reflection process has been reported
5 elsewhere (1972). Faure, for instance, reports that farmers and their management boards were
6 active participants in workshops and board meetings, and interpreted that participation as being
7 active in reflection and learning (also Buchy & Ahmed, 2007). That is to say, reflection and learning
8 can be rendered explicit through oral discussion as well as in text form, such as in a diary.

9 The DHMTs undertook reflection within discussion with the CRTs. In Ghana an additional
10 documentation template was used to encourage this. The individual diary recordings were initially
11 transferred into a composite diary (without prompts) which did not incite DHMTs to reflect. Hence,
12 to stir-up reflection, CRT introduced a documentation template which had prompts eliciting
13 observations and reflection on project intervention activities and processes. CRT discussed with the
14 DHMTs and agreed on structure and components of the template. Each DHMT met weekly or
15 fortnightly - depending on scheduled activities – to transfer individual diary recordings into the
16 documentation template, and reflect on the project's activities using the prompts in the template as
17 guide. . The content of these discussions was captured by the CRT. Lessons learned across the three
18 districts were shared through the dissemination of visit reports which were written after every visit
19 by the CRT. Apart from CRT reflections, the visit reports also contained CRT-DHMTs reflections which
20 enabled best practices to be shared. This implies that local practitioners require support from
21 researchers to reflect on their activities, record reflections plus learning and use lessons effectively.
22 For diaries to function as effective reflection and learning tools when kept by busy local
23 practitioners, it is necessary to first have facilitators, and second that their facilitations skills in
24 encouraging others to reflect and write down their reflections in a diary, are strong. This may require
25 training and ongoing development for both practitioners and researchers.

26 **Conclusion**

27 Ongoing changes in African health systems have opened up opportunities for local healthcare
28 managers to take greater control over health planning and management. AR was identified as a
29 potentially effective way to strengthen human resource management. The PERFORM project
30 pioneered the use of diaries to record AR cycles with 9 different health management teams in three
31 different health systems in Africa. Diaries were actively taken up by DHMTs, co-facilitated by African
32 research teams. We see 5 key learning points on the use of diaries by busy health practitioners
33 within AR initiatives. First, it is important to foster ownership of the diary by the people who are
34 responsible for filling it in. Second, the purpose of keeping a diary needs to be clear and shared
35 between researchers and practitioners from the very beginning. Third, diaries should be allowed to
36 evolve - there is no single best way for practitioners to keep a diary hence the format and structure
37 can change over time so long as it continues to meet purpose. Fourth, it is a challenge for busy
38 practitioners to record the reflection and learning processes that they go through. Last, diaries on
39 their own are not sufficient to capture reflection and learning. The diary needs to be inserted into a
40 supportive relationship to support practitioners in their reflecting and learning processes.
41 Facilitators, whoever they may be, will need training and time to be able to fulfil such a role.

1 Buchy & Ahmed ultimately recommended to “find a better documenting method” (2007). We argue
2 that busy local practitioners can take ownership of a new recording tool and can find ways to use
3 these that are congruent with their context. The PERFORM experience suggests that when
4 developing an AR project where practitioners are at least partially active in recording AR learning
5 cycles, it is not the tool (diary or otherwise) that is the necessary focus. Rather, a number of tools
6 could work so long as they are introduced in ways that encourage ownership and emphasise the
7 importance of reflection and learning; that several tools may enhance the local practice setting.
8 Taking account of these factors will influence the ability of local people to take it on, make it useful
9 for their own context, and still be able to generate useable lessons to inform their practices.

10

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